

Downtown Visioning and Tactical Implementation Plan

Prepared for

The City of Youngstown Department of Community Planning & Economic Development and Youngstown State University

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Downtown Residents, Office Tenants, Property Owners, City Officials, Business Owners, Entrepreneurs,
Eastern Gateway Community College Staff, YSU Students, Media, Non-Profit Organizations

TABLE OF CONTENTS

INTRODUCTION & KEY PRINCIPLES 05

PLANNING PROCESS

I. BACKGROUND

12

II. INTENTION & REASONING FOR THE PLAN

15

III. INVENTORY OF **EXISTING CONDITIONS** 18

IV. DOWNTOWN INVESTMENTS

24

V. RECOMMENDATIONS

39

VI. GOALS

43

INITIATIVES & IMPLEMENTATION

CREDITS

127

APPENDIX



TABLE OF CONTENTS

INTRODUCTION & KEY PRINCIPLES5
PLANNING PROCESS1
I. BACKGROUND
1. INITIATIVES & IMPLEMENTATION 44 1. DOWNTOWN AS A DESTINATION 47 MARKETING. 48 PLACEMAKING. 50 WAYFINDING. 52 2. OPPORTUNITY SITES 58 KEY LOCATIONS. 60 INFILL OPPORTUNITIES. 62 3. URBAN LANDSCAPE 67 STREETSCAPING 68 DESIGN GUIDELINES 70 4. CAMPUS & PEDESTRIAN CONNECTIONS 75 SAFETY 76
COMPLETE STREETS

5. INFRASTRUCTURE UPGRADES	87
ENERGY EFFICIENCY88	
GREEN INFRASTRUCTURE90	
TELECOMMUNICATIONS92	
6. PARKING MANAGEMENT	97
PLANNING STRATEGY98	
ON-STREET 100	
OFF STREET 102	
7. MARKET DEMAND OPPORTUNITIES	107
SECTOR ANALYSIS, 108	
ENTREPRENEURIAL SUPPORT110	
SERVICES PLAN .112	
8. INTERGOVERNMENTAL COOPERATION	119
CAPITAL PLANNING121	
FUNDING 123	





Downtown Youngstown is where our community began, offering a vital connection to the larger world with its cultural, financial, and governmental assets. It has seen great changes over its evolution as a gathering place. Current momentum revitalizing Downtown requires collective understanding of what we want the core of our city to be and how we can get there. An updated strategic plan specific to Downtown is needed to guide stakeholders in tactical changes to policies and accepted norms in order to create a unified vision to sustain and expand the role that Downtown plays. This plan incorporates demand for job opportunities, housing, recreation, and improvements to quality of life.

The Downtown Vision and Action Plan aims for an accessible and equitable urban core that anchors the revitalization of the larger metropolitan economy by converging the efforts and resources of the key actors and assets within the center city.

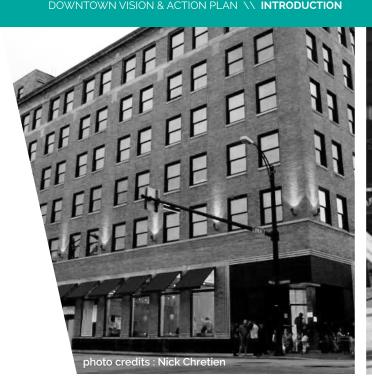
For the first time in generations, professionals are not overwhelmingly moving to a place for a job, but rather looking for a place to live, then for work. The vision for downtown is for a cleaner, safer and more vibrant place that retains and attracts the best and the brightest from the Youngstown region. Downtown is the only place in the region that has the existing authenticity to offer an innovative and walkable urban setting with access to basic amenities that ensure a high-quality of life. The vision is a downtown full of people and places instead of parking spaces.

The vision is a downtown full of people and places instead of parking spaces.

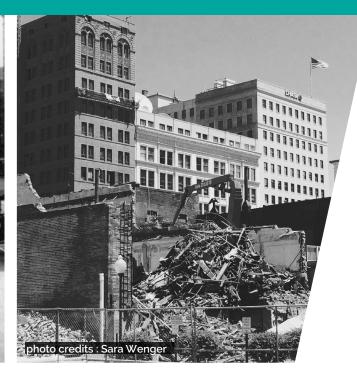
The intent is to provide a framework for action that is flexible and dynamic, yet establishes a strong structure to support both feasibility and opportunity in the center city as the rebirth of downtown continues to unfold. This will allow for current and future leadership and organizations to identify specific initiatives and tasks from this plan that fits within their capacity.

development framework will help prioritize investment."









THROUGH IMPLEMENTATION OF THIS PLAN, DOWNTOWN YOUNGSTOWN CAN AIM TO:

ATTRACT

a diverse yet complementary mix of uses.

DEVELOP

an attractive, comfortable, & secure physical environment.

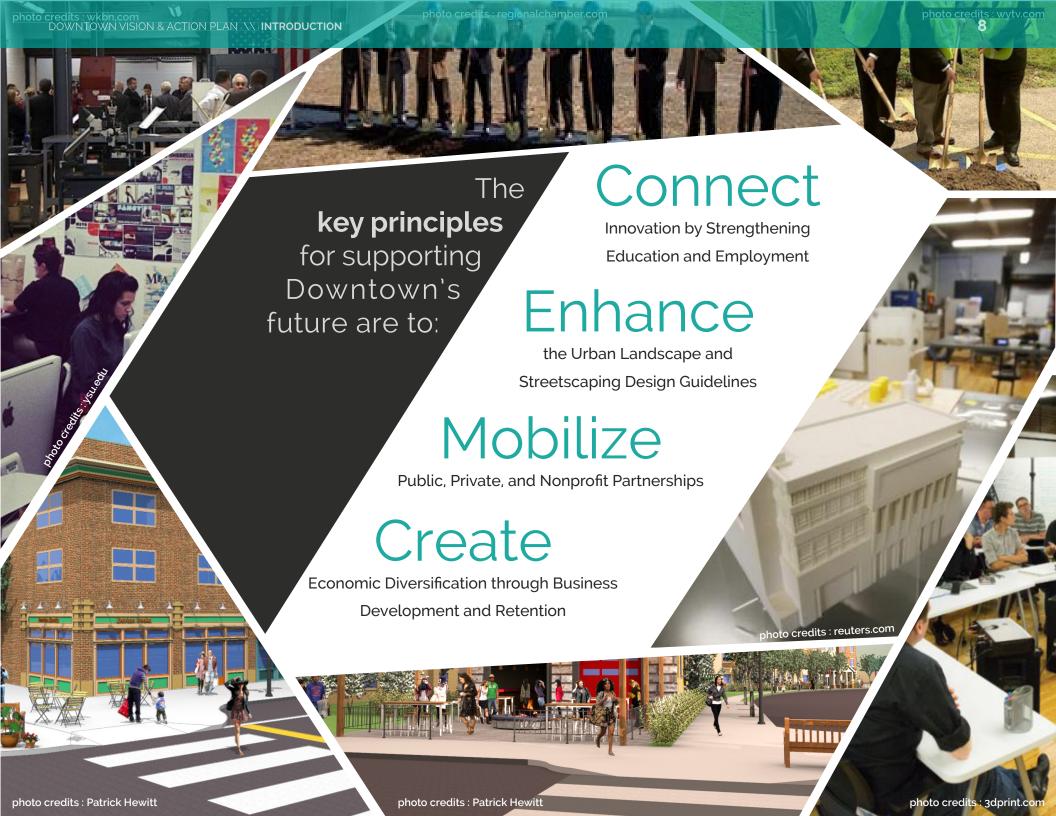
BUILD

strong partnerships between local government and the private sector to manage city center development and revitalization.

STAKEHOLDERS



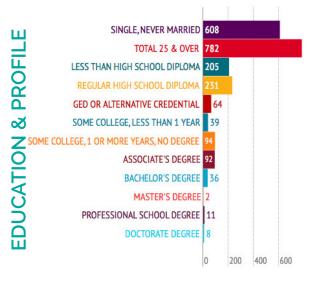
- Downtown Residents, Office Tenants, Property Owners, City Officials, Business Owners, Entrepreneurs, Eastern Gateway Community College Staff, YSU Students, Media, Non-Profit Organizations, Council for Strong Cities, Strong Communities



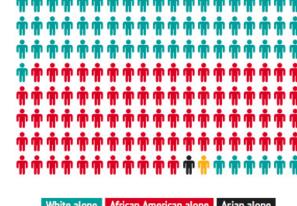


MOLENT TO THE AREA WORKING IN THE AREA

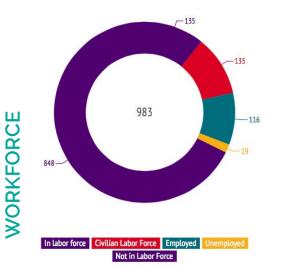
494
housing units

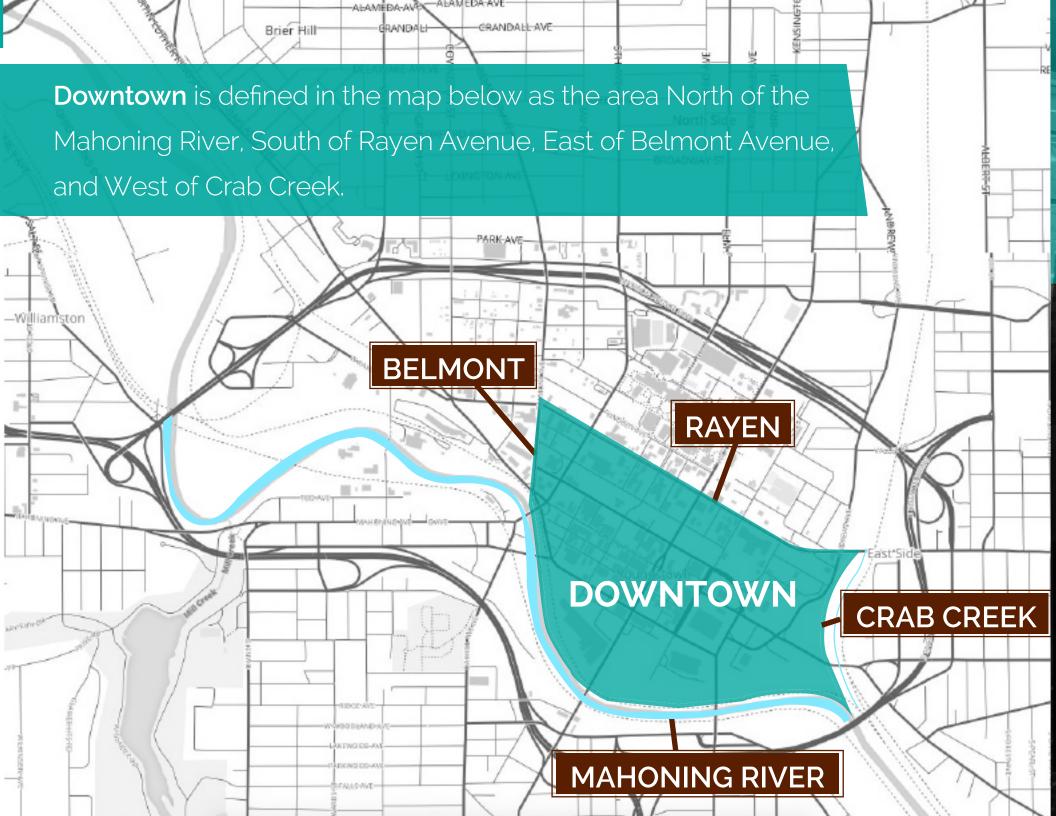












PLANNING PROCESS

PAGES

7 background 15 intention & reasoning for the plan 18
inventory
of existing
conditions

24
Downtown investments

38 recommendations



photo credits: Humans of Youngstown

The Downtown Vision and Action Plan is the outcome of several initiatives. Specifically, the need for a strategic plan for the Downtown was a concern raised by the Economic Action Group, which meets on a monthly basis to discuss priority issues, initiatives and action strategies since late 2013. Conversations with the steering committee have noted the lack of consensus on what Downtown needs, its organizational structure, and key leadership.

Downtown is vital to the region as innovation drives our local economy whether in education, software development, additive manufacturing, and future industry. A strategic plan expands upon the ability to recognize and support related growth industries by providing the market activity, public amenities, and sense of place that is critical for retaining and attracting talent. The framework for this plan was created through a series of discussions with stakeholders including business owners, residents, and community organizations with the support of the Center for Urban and Regional Studies at Youngstown State University.

Previous plans related to Downtown were reviewed to analyze existing development, proposed development, & needed infrastructure such as better designed streets, open space, parking facilities, and safety. Analysis of plans led to further collection of data & inventorying of resources to determine the strengths and weaknesses of Downtown.

The complexity of Downtown requires special planning attention, given the key investments taking place and the demand for new investment to be supported and maintained. The number of stakeholders adds to this complexity, further supporting the need for a comprehensive view of all of the forces that impact Downtown that currently take place in isolation. A strategic plan for property owners, tenants, and their users is needed to support a number of shared needs and a desire to make Downtown a destination for the arts and creative entrepreneurship.

Downtown is a living place that requires ongoing awareness and innovative approaches to decision making that acknowledge changing realities with pragmatic and agreed upon solutions. **Downtown Vision illustrates specific objectives and strategies** that can be put in place in the near term to create permanent change. Vision is 'what we can be' and 'what we want to be', implementation is how we get there.

COMMON THEMES INCLUDE

the need for a **pedestrian-friendly Downtown** that could withstand future residential growth while preserving historic resources and its vibrant

INPUT WAS PROVIDED BY:

Downtown Residents, Office Tenants, Property Owners, City Officials, Business Owners, Entrepreneurs, EasternGateway Community College Staff, YSU Students, Media, Non-Profit Organizations





This strategic plan is intended to enlist support and create a vision for Downtown, breaking down the barriers that limit Downtown from reaching its potential by facilitating economic development, attracting cultural amenities, and supporting the rebirth of a residential market. It is a blueprint that will direct growth, investment, and development in the Downtown by offering direction and recommendations.

Perhaps the most crucial component of this vision is the relationship between Youngstown State University and the Downtown. The strength of this bond has been identified as a priority in several planning initiatives dating back to William Brenner's 1976 publication of Downtown and the University. Most recently, the 2008 Campus Centennial Master Plan prescribed a framework for campus development. In this plan, the University adopted a set of initiatives that include the following:

YSU WILL UNDERTAKE COMMUNITY PARTNERSHIPS

to serve and address the cultural, intellectual, educational, social and economic needs of the region.

YSU WILL DEVELOP AND MAINTAIN a safe, attractive, convenient, and functional physical plan responsive to the present and future needs of students, staff, alumni, and the community. The University will work with the community to enhance the safety, aesthetics, and vitality of the campus periphery and surrounding neighborhoods.

THE CAMPUS NEEDS A NEW MASTER PLAN that will capitalize on these opportunities, positioning YSU as a more effective catalyst in the redevelopment of Youngstown and creating a stronger "college town" atmosphere which will improve the image of both the City and the University.



The Downtown Visioning & Action Plan is the outcome of several initiatives. Specifically, the need for a strategic plan for the Downtown was a concern raised by the Economic Action Group, which meets on a monthly basis to discuss priority issues, opportunities, initiatives and action strategies since late 2013. Through a series of collaborative meetings for a competitive federal grant opportunity, it was revealed that the community connected to the core of the city didn't have a plan or vision to refer to for laying out potential opportunities or requests for support. This catalyzed the creation of a steering committee which noted that the lack of consensus for what Downtown needs, its organizational structure, and key leadership needed to be addressed.



A strategic plan focused on the Downtown, for the City, non-profits, property owners, tenants, and their users is needed to support a number of shared needs and a desire to make Downtown a destination for the arts and creative entrepreneurship. Downtown is a living place that requires ongoing awareness innovative approaches to decision making that acknowledge changing realities with pragmatic and agreed upon solutions. Downtown Vision illustrates specific objectives and strategies that can be put in place in the near term to create permanent change.

According to the Chicago Plan,

"The Ultimate solution of all major problems of American cities lies in the education of our children to their responsibility as the future owners of our municipalities and the arbiters of their governmental destinies."

Therefore, the alignment of cross-sector partnerships and visions must include the education of our youth as the owners of our future City. It is our duty to ensure that this plan reflect the desired needs of our existing population. However, it must do so in an objective fashion that is creating a Youngstown that our youth can feel proud of, while attracting new talent.

This task of transferring leadership has been stagnant due to post-industrial chronic abandonment that has plagued the City for more than thirty years. The realization that large corporations are no longer the sole industries that drive the local economy has invigorated stakeholders to begin to identify priorities as it relates to placemaking and visioning. Creating a sense of place with admirable quality of

life leads to the economic gardening that supports innovation and business retention.

This plan provides the data-driven recommendations and strategies in addition to specific action plans to guide local leadership and enhance their ability to plan and redevelop with diverse uses and characteristics in order to capture impactful development opportunities. The Downtown Vision & Action Plan (DTV) is intended to lead to the creation of a master plan that provides specific development plans and engineering that reflect this vision. The visioning has served as a process to better understand Downtown and its values, while addressing emerging trends and issues. This vision is reflective of the community's preferred future by articulating it and promoting a road map for immediate action from 2015 - 2020.



The following is a synopsis that represents the parcel by parcel inventory analysis into smaller four defined quadrants of Downtown

Arlington Heights

Riverbend District (Furthest Left)

Central Business District (CBD)

University District (YSU)

Junction Point (Lower Belmont MLK)

An important test of the credibility of any comprehensive proposal is its ability to convince readers that it assesses current conditions and needs accurately. Meeting this test poses an interesting challenge for us. We need to succinctly convey the costs and even dangers of simply letting current trends continue.

NVENTORY

Arlington Heights

This district located in the Northwest corner of the City Center consists of both the newly developed 120-apartment unit Village at Arlington and the historic Arlington Heights. This neighborhood sits adjacent to the west of Youngstown State University and is now a low density area with single family and duplex homes.

VACANT BUILDINGS 13
VACANT LOTS 61 PARCELS

VACANILOIS 61 PARCEL

RECENT DEMOS 21

TAX DELINQUENT 52

HOUSING TYPE DOWNTOWN FORM

OF BUSINESSES 3

OF RESIDENTS 439

LOW INCOME ARLINGTON HEIGHTS

STUDENT NONE

CODE ENFORCEMENT 31

INCOME LEVEL \$12, 273

OF ARCHITECTURAL RESOURCES 1

PLACES OF WORSHIP 7



INVENTORY

Riverbend District

Riverbend is the in southwest corner of the City Center of Youngstown. This district consists of mostly industrial businesses located near the Mahoning River. Various industrial manufacturing and commercial businesses are located in this district. There is no housing in this zone.

CODE ENFORCEMENT o





Central Business District

Youngstown's Central Business District is the home of "Downtown" Youngstown. This section of the City Center is where most of the office space is located, as well as the Central Entertainment District. Housing in this district includes mixed-use apartment buildings, typically consisting of residential above first floor retail space. Existing mixed-use buildings in the Central Business District would include the Erie Terminal Building, Federal Building International Tower, and Realty Tower. Business in this district range from small retail coffee shops, restaurants, to banks, government offices, legal firms, and the tech startups located inside the Youngstown Business Incubator.

VACANT BUILDINGS 17

VACANT LOTS 13

RECENT DEMOS 13

TAX DELINQUENT 14

SINGLE FAMILY VS. MULTIFAMILY LOW INCOME & MIXED USE

BUSINESS TYPE BANKS EMPLOYEES,

COMMUNITY COLLEGE,

PROFESSIONAL OFFICE

SPACE, RESTAURANTS, TECH

OF RESIDENTS 1,072

LOW INCOME AMEDIA PLAZA &

INTERNATIONAL TOWERS

MARKET ERIE TERMINAL, REALTY

TOWER, & FEDERAL BUILDING

CODE ENFORCEMENT 13

INCOME LEVEL \$11,439

OF ARCHITECTURAL RESOURCES 22



University District

The University district consists mainly of the footprint of Youngstown State University. Within this district are all educational facilities of the University. Student housing is located at Kilcawley House, Weller House, Wick House and the University Courtyard apartments. The Smoky Hollow neighborhood on the western most side of this district resembles that of Arlington Heights, as it consists of vacant parcels mostly owned by the University.

VACANT BUILDINGS MOSTLY OCCUPIED

VACANT LOTS GREENSPACE IN HOLLOW

RECENT DEMOS 2

HOUSING TYPE PRIMARILY STUDENT HOUSING

MULTI-FAMILY IN HOLLOW

OF RESIDENTS 716

RESIDENTIAL SMOKY HOLLOW

STUDENT UNIVERSITY COURTYARDS,

KILCAWLEY HOUSE, WICK HOUSE, WELLER HOUSE, BEUCHNER HALL. FLATS

AT WICK



INVENTORY

Transition Zone

The transition zone is the "triangle" of land bordered by Belmont Avenue, Martin Luther King Jr. Boulevard, and West Rayen Avenue. This relatively small piece of land borders all other districts, aesthetic improvements here would benefit all districts.

VACANT BUILDINGS 0 VACANT LOTS 2 RECENT DEMOS 0

TAX DELINQUENT 1

OF BUSINESSES 7

OF RESIDENTS 0

INCOME LEVEL 2

TRANSITION ZONE 2





photo credit: Butlerartcollection.com



photo credit : wkbn.com

America Makes

America Makes was founded in August 2012 as the flagship institute for other National Network for Manufacturing Innovation (NNMI) institutes and is driven by the National Center for Defense Manufacturing and Machining (NCDMM) and works closely and is adjacent to the #1 Ranked university-affiliated Youngstown Business Incubator.

America Makes, a National Additive Manufacturing Innovation Institute is focused on helping the United States grow capabilities and strength in 3D printing, also known as additive manufacturing. America Makes facilitates collaboration among leaders from business, academia, non-profit organizations and government agencies. Focusing on areas that include design, materials, technology, workforce and more, we help our nation's 3D printing industry become more globally competitive.

Butler Museum of American Art

The Butler Institute of American Art is located on the cultural corridor of Wick Avenue and was the first museum dedicated exclusively to American Art. In recent years, the Butler has expanded significantly. A 19,000-square foot south wing, the Beecher Center, was constructed in conjunction in 2000 with a focus of uniting technology and art. Two years later, the 3,400-square-foot Andrews Pavilion, featuring a sculpture atrium, gift shop, and café. In 2006, the Butler acquired the First Christian Church facility, just next door, and converted it into an education and performing arts center. In September of 2013, the \$1.5 million skywalk constructed of exposed steel and point-supported glass encasement was completed and dedicated.



photo credit: Bob England

DEYOR





photo credit: egcc.edu

Eastern Gateway Community College

offers more than 30 programs, certificates and degrees; consists of 25 classrooms, 35 administrative offices, and plans on future acquisition and growth as the school has contracted a consultant to develop a master plan that will encompass an educational, staffing and facilities framework.

In 2014, Higher Educational Partners financers and consultants purchased the Plaza Parking Garage that sits on the corner of E. Federal and Champion, located near the post office and existing downtown residential and office buildings. It is home to more than 3,000 students, experiencing 20% increase in growth in enrollment since spring of 2013. Eastern Gateway is a state community college.

Erie Terminal Place

This \$12 million project has attracted professionals, graduate & undergraduate Youngstown State University students and those interested in living in Downtown. Financing was derived from \$9 million in conventional financing, a \$350,000 grant for water utility expenses from the city and \$3.22 million in state and federal historic preservation tax credits. Work on the interior included the gutting of the upper floors and renovating the main concourse, making use of the original marble, terrazzo & crown moldings throughout.

In 2012, Rust Belt Tap House occupied the southwest first floor storefront while One Hot Cookie occupied the Phelps Street storefront, adding to Downtowns local retail & entertainment scene.



photo credit: Sarah DelliQuadri

hoto credit: Nick Chretier



The Federal Building

In June 2011, the Federal Building apartments were opened after \$2.4 million in renovation costs. This Daniel Burnham building is home to 1st floor retail tenant, V2 Italian Trattoria, which serves as an anchor for the downtown food, entertainment and nightlife at the corner of Federal and

The museum OH WOW!, which provides hands-on, interactive exhibits based in science, technology, engineering and mathematics to children and their families in the greater Mahoning Valley in Youngstown's tech and entertainment zone. OH WOW! reported more than 40,000 visitors, 800 memberships and 12,000 students for field trips. It has grown its programming & partnerships each year, through collaborative partnerships with First National Bank, Youngstown State University's College of STEM and WFMJ. OH WOW!'s recently completed a Capital Campaign that raised more than \$1.8 million dollars to fund the renovation of its new space and the purchase of its state-of-the-art permanent exhibit collection. OH WOW! serves people through field trips, events, memberships, birthday parties & general admission.



hoto credit: OhWow!



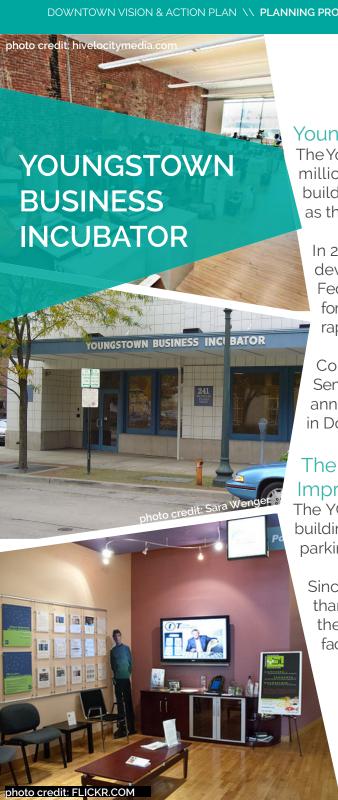
The Realty Tower

In 2009, with financing from State & Federal historic tax credits, a private developer completed a \$9 million renovation of the historic Realty Tower, which consists of 23 residential apartment units and first floor retail. The first floor is now occupied by two commercial tenants, Joe Maxx coffee shop and a barber shop.

WESTERN RESERVE TRANSIT AUTHORITY

Since 2009, the WRTA has invested more than \$4 million in office renovation and expansion for its headquarters on Lower Mahoning Avenue, as well as, maintenance costs and additional buses and vehicles to expand services. Also, WRTA has invested \$1.1 million into upgrades to the Federal





Youngstown Business Incubator

The Youngstown Business Incubator launched in 1995, with a \$3.8 million preservation and rehabilitation of a downtown historic building, located at 241 W. Federal Street, which is now known as the "Tech Block".

In 2008, YBI opened the Taft Technology Center, an infill development adjacent to the original building at 241 West Federal. YBI secured \$5.7 million in federal and state grants for early tenant, Turning Technologies, who have experienced rapid and exponential growth, to locate permanently.

Combined with the \$3 million in improvements in the Semple building and \$1.05 million to the Boardman street annex, a total of \$13.6 million was spent in reinvestment in Downtown Youngstown.

The Youngstown Central Area Community Improvement Corporation

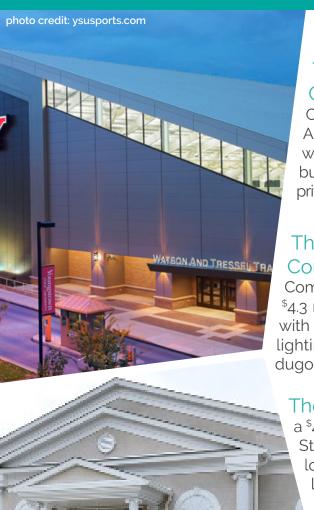
The YCACIC has been utilized as a tool to help stabilize historic building stock and demolish dilapidated structures to provide parking in the Center City.

Since 1989, the CIC has assisted in the repurposing of more than fifty structures, delivered nearly two thousand jobs to the downtown, created twelve surface parking lots, and facilitated more than \$50 million in redevelopment spending.



photo credit: ymbaonline.com





Youngstown State

photo credit: ysu.edu

The Andrews Wellness & Recreation Center

Completed in time for the fall 2005 semester, the Andrews Center gave YSU a complete gym facility, as well as a climbing wall & racquetball courts. The center, built at a cost of \$12.14 million, was paid for entirely from private donations from nearly 600 individuals & foundations.

The Farmer's National Bank Field/Athletic Complex

Completed in the summer of 2013, with a total project cost of \$4.3 million, the new complex includes a soccer field equipped with synthetic turf, an eight-lane all-weather track, softball field, lighting for the fields, bleachers, restrooms, walkways, fencing, dugouts and a concession stand.

The WATTS Center

a \$4 million project that opened in 2012, is located east of Stambaugh Stadium, features a full-length football field, a 300-meter track, 2 long-jump pits, a high-jump pit, 4 batting cages, a training room & locker rooms. The facility is used primarily by YSU's intercollegiate athletic teams, including baseball, football, soccer, softball, golf & men's & women's track. In February 2012, the WATTS hosted the Horizon League Indoor Track and Field Championship.

The Veterans Resource Center

opened in the fall of 2014. This 6,000 SF, 2 story structure cost \$1.25 million and was the 1st design-build contract completed by the University. The Center boasts accommodations for its veteran student population such as a veterans lounge equipped with amenities. The Center will also house the Office of Veterans Affairs. YSU is the only university in Ohio with a building offered solely to veteran and military students.

YOUNGSTOWN STATE UNIVERSITY







Main Branch of the Public Library of Youngstown and Mahoning County

branch has proposed alterations to the Wick Avenue entrance to reassert the main library's presence along Wick Avenue as well as the reading room skylight restoration, with an estimated cost

The Gallagher Building

The Ohio Development Services Agency awarded \$14 million in historic preservation tax credits to the owner of the Gallagher Building at Commerce Street and Hazel Street. The building formerly housed Cedar's Lounge.

The Gatta Group plans to renovate the building into 18 apartments on the upper floors and a restaurant and brew pub on the first floor. The total project cost is estimated at \$6 million.

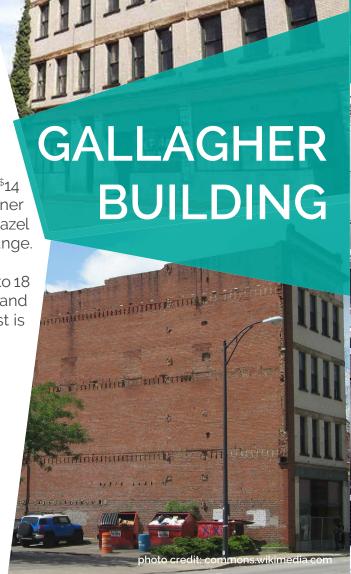


photo credit: Sherman Cahal



Legal Arts Building

NYO Property Group is in the process of submitting an application for consideration for the Legal Arts Building to be listed on the National Park Service Register of Historic Places. If granted this designation, the developer plans to convert the 4-story structure into a mixed-use project with office, retail & residential.

Stambaugh Building

The Ohio Development Services Agency awarded \$5 million in Historic Preservation Tax Credits to support NYO Property Group's \$25 million project to convert the historic Stambaugh Building downtown into a 134-room hotel and first floor retail to be opened by winter 2016.



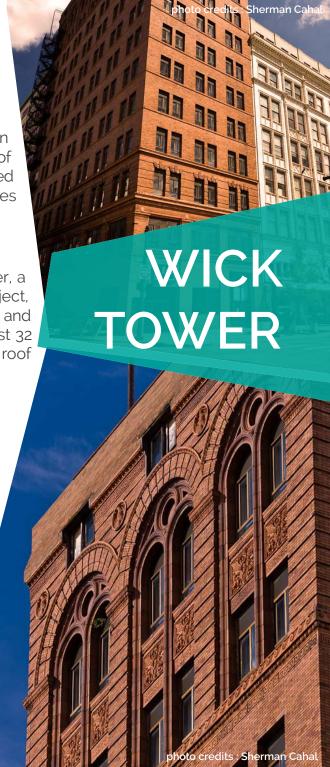


The Wells Building

Strollo Architects aim to complete the \$5 million rehabilitation of the Wells Building by September of 2015. Plans call for the vacant building to be converted into a mix of apartments on the upper floors & offices on the lower portion.

The Wick Tower

NYO Property Group plans to unveil the Wick Tower, a \$12 million project in the summer of 2015. The project, another Daniel Burnham building, also utilized federal and state historic tax credits. When complete, it will boast 32 apartments, 15 extended stay units, a 13th floor and roof top entertainment venue with first floor retail.





YBI's Fifth Building

Design planning is underway and financing is prepared for the YBI's Fifth structure that will allow the YBI to expand its focus on 3D printing technology and business to business development, with a total project cost of \$5.7 million. This building was formerly home to the Vindicator Office.

The vision for Downtown is detailed in the following pages and was a direct result of more than 50 stakeholder interviews, 20 surveys, 13 monthly economic action group meetings and intense steering committee meetings. This careful, strategic and intense planning stage created 9 recommendations, 7 goals, 8 initiatives, 25 objectives, and more than 100 action steps.

The careful review of these items is imperative to be able to digest and determine how individuals and organizations can determine where they are best suited for participation in the following initiatives and implementation chapters of this plan.



CREATE

IDENTIFY

INCORPORATE







a coherent and shared vision for the development of Downtown and its neighboring assets.

By building consensus and optimizing priorities amongst existing organizations and stakeholders, this plan identifies short, mid-range, and long-term actions to enhance and link development whether public or private. These actions leverage mutual interests and available resources in order to best ensure implementation and guide investment.

strategies to improve accessibility to information regarding the economic impact of Downtown and its anchor institutions as prescribed by the Economic Development Strategic Plan supported by the Economic Development Administration and the Center for Urban and Regional Studies.

This plan recommends increased accessibility to Downtown from residential neighborhoods through enhanced routes, safety, and lighting. It also recommends traditional and web-based marketing and increased digital equity to residents, stakeholders, property owners, businesses, investors and visitors.

cohesive development regulations with regard to urban design integrity and complete streets.

Coordinated regulation allows for greater efficiency of City Hall while promoting pedestrian-oriented development, public spaces, and other amenities that increase the appeal and quality of Downtown. Currently redevelopment projects, demolitions, and street improvements are piecemeal, lacking foresight and context to the history and character that make Downtown an attractive investment.

ENHANCE

INCREASE

IMPLEMENT







the accessibility of existing tax incentive packages and create innovative strategies to attract and retain businesses.

The Economic Development Strategic Plan recognizes the need to better utilize existing incentives to attract investment that is sustainable. Leveraging anchor institutions, media, and the private sector is critical for creating the Downtown that is attractive to all ages. A defined methodology and collaboration are needed to best advance public dollars.

the capacity of the public sector to meet the demand for better services by leveraging private and nonprofit partnerships.

The Economic Action Group and other platforms allow for stakeholder involvement to better align goals with action and implementation planning. As city services continue to be stressed, creative partnerships that train and mobilize leadership are needed.

a strategic parking management strategy.

Without a parking management strategy, the misalignment of supply and demand will stall the ability of future development to take place. Coordination of public and private parking must be reconciled to support present and future demand

ENHANCE

+++

REFORM & ADOPT



IMPROVE



the appearance and safety of the Downtown through updated and enforced memorandums of understanding between City and University police and code enforcers.

Perception of a safe environment is critical for the revitalization of Downtown. Memorandums of understanding that would allow for greater officer support in addition to code enforcement is one opportunity. Additionally, encouraging better street-level design such as inventive facades, public art, and more lighting will discourage the mentality that Downtown isn't a safe place.

the coordination of existing plans and services.

Collaboration of anchor institutions with regular cross-sector meetings of leadership through the Economic Action Group can lead to the formalization of a specialized district to better leverage public and private investment. Frequent updating of metrics is needed to ensure the Downtown's resurgence.

the Transit options to and from the Downtown and Youngstown State University.

The Western Reserve Transit Authority offers adequate regional fixed-route service through Federal Station that is located Downtown. Increased interest in the role that transit plays in economic development allows for dialogue to take place on potential routes and circulators that better connect Downtown with higher education and health services. Additionally, improved service can be achieved through employer-sponsored vouchers and other public-private partnerships



The public process that this plan has undertaken forged agreement among discordant interest by devising strategies with short, middle, and long-range initiatives that coordinate improvement activities. These initiatives are outcomes of the following goals:

X MAINTAIN

Youngstown as a regional population and economic center that offers meaningful jobs at livable wages and a diverse housing stock that serves all incomes, while encouraging the continued growth of the city's commercial tax base.



urban development measures that facilitate economically competitive, environmentally sound, socially responsible, and aesthetically-pleasing land-use combinations and urban design.

EMPHASIZE

the importance of preserving historic and cultural features and architecture, and encourage high-quality building design to complement the existing fabric.

STRENGTHEN

the linkages between Downtown, Youngstown State University's campus, the historical industrial corridor, and surrounding neighborhoods through transportation opportunities.

CREATE AND ADOPT

a Complete Streets system and Design Guidelines to promote better safety, quality, and walk-ability.

PROVIDE

a comprehensive parking allocation and management system that meets visitor, business, and resident needs while de-incentivizing single-passenger car trips.

CONTINUE TO CONVENE

Youngstown's leadership and mobilize project teams through the Economic Action Group's monthly forum.

The goals are detailed throughout this plan as set initiatives. The priority initiatives are to attract a workforce that would allow for a knowledge-based economy that provides a high-quality of life and a destination for which tomorrow's leaders will want to live, work and in invest in coming years. This plan, through actionable items will convene leadership, align goals, engage the population, and provide an urban core that serves the City, its anchors, and the region thus bolstering Youngstown's economic competitiveness through sustainable and equitable decision-making.

INITIATIVES & IMPLEMENTATION



44 58
Downtown as opportunity a destination sites

66 urban landscape

campus & pedestrian connections

87
infrastructure upgrades

97 parking management

10/
market
demand
opportunities

119
intergovernmental
cooperation



Initiatives

The eight initiatives are the result of feedback from the Economic Action Group as persisting themes of common interest. Each of the following initiatives contain prescribed foci and objectives to address our goals with **immediate**, **short-term**, **mid-term**, and **long-term actions**. These actions are to occur within the next five years through the network of stakeholders. All stakeholders play an important role in executing this vision both independently and in collaboration with the understanding that the future is unpredictable and there are significant financial and political barriers. In order to achieve a brighter future for Downtown, a broad range of community sectors and leadership will need to prioritize and act collectively the following initiatives.





Implementation Matrix

It is difficult to balance promises of plans with long-range recommendations where there are immediate critical needs. This plan was created with the understanding that there are significant financial and public support barriers. In order to achieve a brighter future for Downtown, a broad range of community sectors and leadership will need to prioritize and act collectively on the following goals, objectives, and actions. All stakeholders play an important role in executing this vision both independently and in collaboration. The Strategic Framework is aspirational toward a physical and social vision for Downtown that recognizes an unpredictable future. It is designed to be flexible over different periods of time.

TIME FRAME

IMMEDIATE // 2015-2016

SHORT-TERM // 2015-2017

MID-TERM // 2017-2020

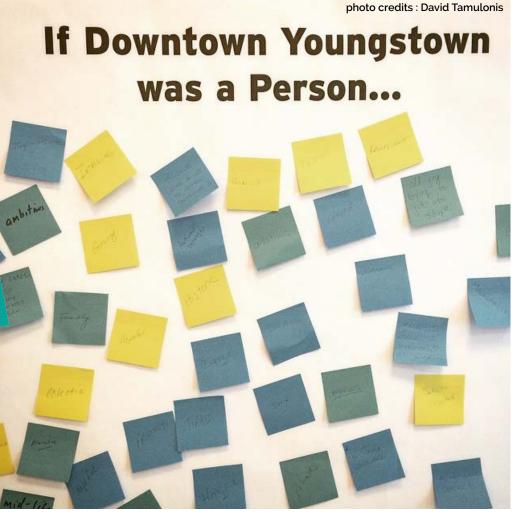
LONG-TERM // beyond 2020





MARKETING







MARKETING

Initiating and marketing a Downtown brand will build awareness and promote pride in the community. The brand will be part of a larger marketing campaign that combines attracting new people to the city as well as interacting with those that regularly attend events. Determining Downtown's identity through a message and visuals is a necessary step for distinguishing Youngstown. Branding will assist in attracting and retaining businesses and entrepreneurs by articulating Downtown's competitive advantages and economic assets. This branding can further support Downtown as a place with low office rental rates, a tech savvy workforce, and other business incentives. Once the Downtown brand is established, the Downtown Events Coordinator with the support of the city should maintain the campaign, actively promoting Downtown as a place to live, work, and play.

NEXT STEPS

- Mark Coordinate Downtown events with YoungstownLive and local businesses
- Provide website for Downtown events coordinator to monitor and update
- Employ a graphic design agency to draft Downtown branding campaign
- **Q** Explore expansion of social media strategy to reach business leaders about relocation and expansion opportunities Downtown and to attract talent

TEAM\\\\\\\\\

CityScape

City IT

Center for Urban and Regional Studies College of Arts and Communications at YSU

Downtown Business Alliance of Youngstown

Downtown Events Coordinator

Economic and Community Development Agency

Mahoning County Convention and Visitors Bureau

McDonough Museum of Art

Youngstown/Warren Regional Chamber







PLACEMAKING

Placemaking is the act of people coming together to change overlooked and undervalued public and shared spaces. Often placemaking and the public realm is overlooked despite how important it is because it falls outside of department and community organization goals.

As prescribed by Downtown Vision, our model intends to approach a new era of community and economic development through one lens. Therefore, an emphasis will be placed on focused efforts that prioritize retention of citizens over attraction as opportunities arise. Arts and culture are essential components of a thriving, knowledge-based economy. Temporary activities and permanent installations can animate and enhance Downtown with landscaping, art, and other methods that encourage interaction.

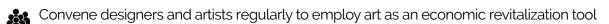


A healthy creative sector attracts and retains residents and businesses, and produces economic benefits including jobs, a stronger tax base, Downtown and neighborhood revitalization, and tourism. Developing effective community branding and organizing cultural events can be an effective way to increase resident quality of life that honors the historic and cultural heritage unique to our valley.

Downtown should identify strategic spaces to use art as an economic revitalization tool to attract investment and better connect vacant segments between existing local shops and restaurants. Convening local design talent, effective management, and engaging with the Design and Review Board and Certified Local Government Commission can do this.

NEXT STEPS





Create portfolio of regularly programmed special events with Downtown Events Coordinator, businesses, organizations and artists

Center for Urban and Regional Studies CityScape

College of Arts and Communications at YSU

Downtown Residents Council Downtown Wellness Community Economic and Community Development Agency

Friends of the Mahoning River Mahoning County Convention & Visitors Bureau Mahoning Valley Historical Society

Youngstown Business Incubator





WAYFINDING







WAYFINDING

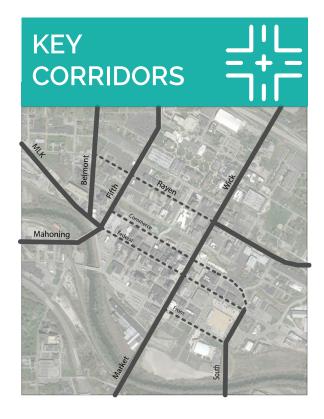
Wayfinding is the process by which destinations are organized and communicated to those unfamiliar with a location. Wayfinding includes vehicular and pedestrian signs, visitor maps, banners, gateways, and information kiosks. Improved wayfinding through signage would make Downtown and its surroundings more accessible to visitors while increasing a sense of place. Wayfinding is an integrated part of marketing and placemaking. The City approved a "Dig Down" phase by which a plan will be created that will identify important destinations and the location and design of signs. This process will lead to greater community image building that supports marketing and placemaking.

TEAM\\\\\\\

City of Youngstown Signage Committee Studio Graphique

NEXT STEPS

- X Actively support "Dig Down" phase of the Wayfinding Signage Plan
- Determine key corridors to Downtown
- Support ROUTE application prepared by Youngstown Design Works by securing funding for implementation
- Identify and recommend signage that focuses on key community assets/landmarks and historical districts.



initiative 1 DOWNTOWN AS A DESTINATION

marketing

TEAM

CityScape

City IT

Center for Urban and Regional Studies

College of Arts and Communications at YSU

Downtown Business Alliance of Youngstown

Economic and Community Development Agency

Downtown Events Coordinator

Mahoning County Convention and Visitors Bureau

McDonough Museum of Art

Youngstown/Warren Regional Chamber

FOCUS, OBJECTIVES, & ACTIONS F1. Marketing	RECOMMENDED TIMEFRAME	COMPLETE
O1: Downtown Youngstown Branding		
A1. Employ a graphic design agency to draft Downtown branding.	Immediate	
A2. Prepare marketing video that highlights the Downtown, University, and neighboring assets that will be updated annually.	Short-Term	
A3. Explore expansion of social media strategy to reach business leaders about relocation and expansion opportunities Downtown and to attract talent.	Short-term	
A4. Position the vibrancy of Downtown as a selling point for regional business attraction, retention, and expansion.	Ongoing	
O2: Promotion of Events		
A1. Coordinate Downtown events with YoungstownLive and local businesses.	Immediate	
A2. Determine where Downtown website and calendar will be embedded within the City's website and YoungstownLive.	Immediate	
A3. Create portfolio of regularly programmed special events.	Short-Term	
A4. Provide Downtown Events Coordinator with specific set of responsibilities for implementing the Downtown Visioning and maintaining high efficiency and coordination support for events and programming.	Short-Term	

initiative 1 **DOWNTOWN AS** A DESTINATION

marketing

TEAM

CityScape

City IT

Center for Urban and Regional Studies

College of Arts and Communications at YSU

Downtown Business Alliance of Youngstown

Economic and Community Development Agency

Downtown Events Coordinator

Mahoning County Convention and Visitors Bureau

McDonough Museum of Art

Youngstown/Warren Regional Chamber

FOCUS, OBJECTIVES, & ACTIONS F1. Marketing	RECOMMENDED TIMEFRAME	COMPLETED
O3: Cultural & Art Amenities		
A1. Encourage art walks, festivals, and other events including recreation and sports to bring the larger community Downtown.	Immediate	
A2. Identify mural opportunities close to a gateway or vacant structure and paint one annually in partnership with McDonough Museum of Art.	Short-Term	
A3. Convene designers and artists regularly to employ art as an economic revitalization tool.	Short-Term	
A4. Report on and provide indicators to demonstrate the richness of cultural and art offerings Downtown.	Short-Term	
A5. Develop, market, and fund local ecosystem of arts organizations.	Mid-Term	
A6. Collaborate, curate, and fund mural campaigns and other public art installations.	Ongoing	

initiative 1 DOWNTOWN AS A DESTINATION

placemaking

TEAM

CityScape

Center for Urban and Regional Studies

College of Arts and Communications at YSU

Downtown Residents Council

Downtown Wellness Community

Economic and Community Development Agency

Friends of the Mahoning River

Mahoning County Convention & Visitor's Bureau

Mahoning Valley Historical Society

Youngstown Business Incubator

FOCUS, OBJECTIVES, & ACTIONS RECOMMENDED TIMEFRAME COMPLETED F2. Placemaking 01: Placemaking A1. Adopt Certified Local Government **Immediate** legislation. A2. Identify and prioritize placemaking Short-Term opportunities, including Phelps Street and the riverfront. A3. Work with Youngstown Rotary on Short-Term Centennial Project. A4. Host lighting and creative experts to Short-Term present opportunities for a strategic downtown landmark illumination implementation plan.

initiative 1 DOWNTOWN AS A DESTINATION

wayfinding

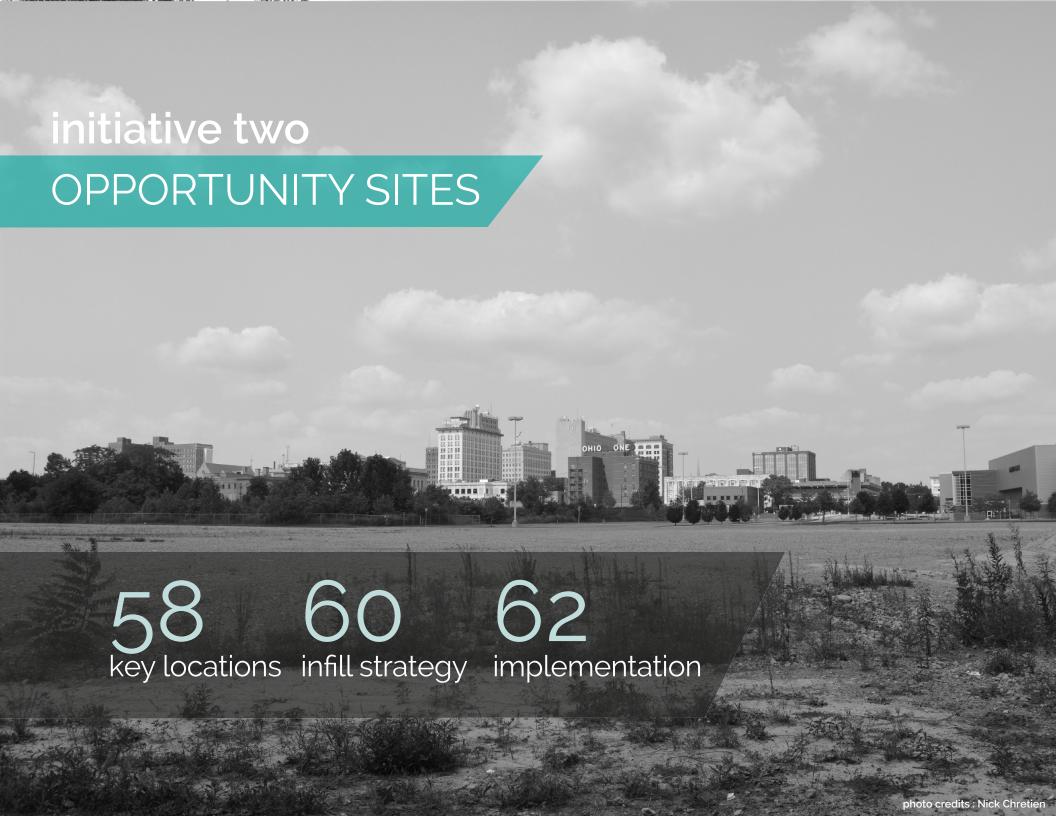
TEAM

City of Youngstown

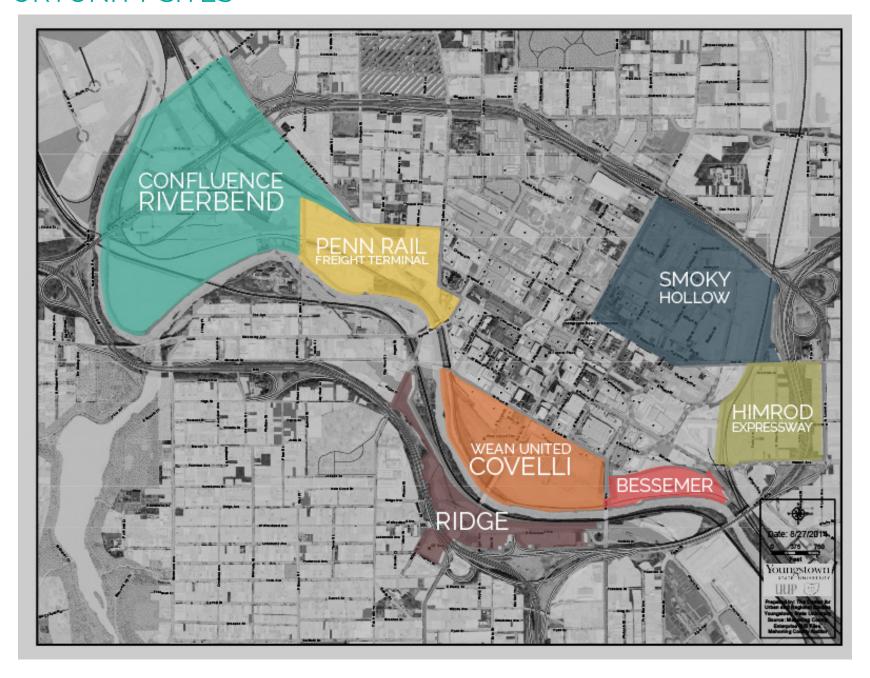
Signage Committee

Studio Graphique

FOCUS, OBJECTIVES, & ACTIONS F3. Wayfinding	RECOMMENDED TIMEFRAME	COMPLETED
O1: Signage		
A1. Actively support "Dig Down" phase of the Wayfinding Signage Plan.	Immediate	
A2. Support ROUTE application prepared by Youngstown Design Works by securing funding for implementation.	Short-Term	
A3. Prepare request for proposals for installation and fabrication of signs.	Short-Term	
A4. Implement recommendations and strategies identified in the Wayfinding Plan for placemaking.	Short-Term	
O2: Passages		
A1. Determine key corridors into Downtown.	Short-Term	
A2. Determine actual and perceived barriers that limit pedestrian movement around Downtown and adjacent neighborhoods.	Short-Term	
A3. Support creation of "paths" such as an Innovation Path, Cultural Path, Entertainment Path, and Nature Path.	Mid-Term	
A4. Outline action plans for gateway and corridor enhancement into Downtown, including South Avenue, Market Street, Martin Luther King Jr. Boulevard, Rayen Avenue, Oak Street, 5th Avenue, Madison Avenue Expressway, Wick Avenue, Mahoning Avenue, and Belmont Avenue.	Mid-Term	



OPPORTUNITY SITES











KEY LOCATIONS

Opportunity sites offer endless alternatives for community and economic development. These underutilized and/or vacant sites should be assessed for interim and long-term redevelopment. Options for redevelopment include industry and manufacturing, housing, community facilities, open space, and recreation. Opportunity sites identified by the City should be marketed across multiple platforms to potential investors. Stakeholders such as industry, property owners, the Youngstown/Warren Regional Chamber, and Western Reserve Port Authority should continue to work with the City to recognize and utilize state and federal funding for cleaning of properties, mixed use development, and historic preservation with the intention of creating greater employment and residential density that will increase fiscal and market capacity of Downtown.

NEXT STEPS



Convene stakeholders to categorize, analyze, and prioritize opportunity sites on a bi-annual basis

- (2) Identify barriers to development and implement remediation plans to address such barriers
- O Identify site readiness of each site
- reate campaigns of opportunity sites available through the City's website, InSite, and other commercial development websites

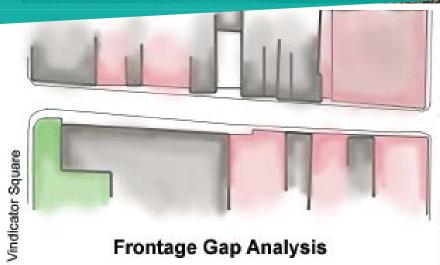
TEAM\\\\\\\\

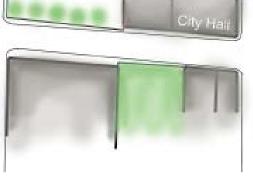
Center for Urban and Regional Studies Eastgate Regional Council of Governments Eastern Gateway Community College **Economic and Community Development** Agency Federal Liaisons **JobsOhio** Mahoning County Land Bank **Vibrant NEO** Western Reserve Port Authority Youngstown State University Youngstown/Warren Regional Chamber





INFILL STRATEGY







INFILL STRATEGY

Providing opportunities for revitalization that preserve open space and increase the tax base by renewing a property's value are outcomes of an infill strategy. Infilling takes advantage of abandoned, vacant, and underutilized sites by recognizing the significant locational and infrastructural support that older properties often provide. Infilling is a popular strategy because it strengthens local businesses, spurs involvement, and increases quality of life. Also, it provides authentic and enduring destinations. Infill strategies can attract locals and tourists because their creativity draws attention, providing an anchor quality that may lead to other incremental locally-based improvements. One common approach to infill strategies is "Lighter, Quicker, Cheaper" that incorporates incremental steps through low-cost experiments that promote local talent in public and underutilized spaces. It's an alternative to capitalheavy, top-down planning. There are several regional partners and institutions with knowledge on infilling best practices. Examples of projects in Youngstown and in the region include the establishment of community gardens and farmers markets, pop-up retail shops, food trucks, co-working facilities, and live/work studios.

NEXT STEPS:



Conduct a space utilization survey



Prepare Phelps Street Plan for pedestrian-only entertainment street between Federal and Commerce streets



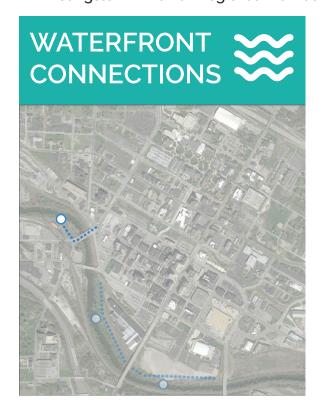
Prepare a green space and recreation plan for interim use of city-owned vacant parcels



Determine actual and perceived barriers that limit pedestrian movement between Downtown and destinations

TEAM\\\\\\\\

Center for Urban and Regional Studies Cityscape Cleveland Urban Design Collaborative/ **Kent State University** Downtown Wellness Community **Economic and Community Development Agency** Mahoning County Land Bank MillCreek Metroparks Western Reserve Port Authority Youngstown/Warren Regional Chamber



initiative 2 OPPORTUNITY SITES

key locations

TEAM

Center for Urban and Regional Studies

Eastgate Regional Council of Governments

Eastern Gateway Community College

Economic and Community Development Agency

Federal Liaisons

JobsOhio

Mahoning County Land Bank

Vibrant NEO

Western Reserve Port Authority

Youngstown State University

Youngstown/Warren Regional Chamber

FOCUS, OBJECTIVES, & ACTIONS RECOMMENDED TIMEFRAME **COMPLETED** F1. Key Locations O1: Promote urban development measures that facilitate economically competitive, environmentally sound, socially responsible, and aesthetically pleasing land-use combinations and urban design A1. Create and coordinate Short-Term campaigns of opportunity sites available through the City's website, Insite, and other commercial development platforms. A2. Conduct a space utilization survey. Short-Term A3. Host a Downtown Opportunity Sites or Short-Term "Developer Day" annually. A4. Assemble a request for proposals for Midterm a riverfront redevelopment plan/ strategy and city-owned properties plan that will be broken into multiple phases to support green space, recreation, and mixed use development with pedestrian connections to Mill Creek MetroPark. A5. Orchestrate interactive facades to Midterm fill voids in building fronts along Federal and Phelps streets. A6. Update Opportunity Sites Catalogue Ongoing annually. A7. Convene stakeholders to categorize, Ongoing analyze, and prioritize opportunity sites on a regular basis.

initiative 2 OPPORTUNITY SITES

infill strategy

TEAM

Center for Urban and Regional Studies Cityscape

Cleveland Urban Design Collaborative/ Kent State University

Downtown Wellness Community

Economic and Community

Development Agency

Mahoning County Land Bank

MillCreek Metroparks

Western Reserve Port Authority

Youngstown/Warren Regional Chamber

FOCUS, OBJECTIVES, & ACTIONS F2. Infill Strategy	RECOMMENDED TIMEFRAME	COMPLETE
O1: Exploit fully the ability of local redevelopment by maximizing existing assets		
A1. Prepare Phelps Street Plan for pedestrian-only entertainment street between Federal and Commerce streets.	Immediate	
A2. Prepare a green space and recreation plan for interim use of city-owned properties.	Short-Term	
A3. Explore feasibility of 3D printing facades for former landmark buildings.	Short-Term	
A4. Explore local retail development with upcycled shipping containers.	Mid-Term	
A5. Encourage parklets in underutilized on-street parking spaces for additional public space and dining.	Mid-Term	
A6. Organize an art and cultural walk that integrates the spine of Downtown and YSU and supports seasonal festivals.	Mid-Term	
A7. Activate the underside of bridges leading to Downtown.	Long-Term	
A8. Provide incentives to create density through new infill construction or adaptive reuse of historic structures for residential and commercial uses.	Ongoing	
Ag. Develop more student-oriented housing.	Ongoing	
A10. Focus business development efforts for new commercial, residential, and mixed-use construction on vacant lots and surface parking.	Ongoing	
A11. Prioritize increased connectivity between Federal Street and YSU along Phelps Street, including Phelps Street Plan.	Ongoing	



"I am only a private citizen, trying with my humble abilities to protect the interests of the people without compensation or reward, and I must be brief."

- Volney Rogers



















STREETSCAPE CATALOGUE

Streetscaping is simply the appearance or design of the street including the roadbed, sidewalks, and any landscaping. Each of these individual components is important to successful streetscaping because a significant portion of Downtown is composed of these elements. Successful streetscaping provides a sense of pride and place with a clean and accessible right of way that is pedestrian-oriented.

The Design Review Standards for Development were approved by the City to promote a high level of architectural character and integrity in Downtown. This document encourages preservation of the existing urban character and requires that development be consistent with an established set of comprehensive standards. The Design Review Committee examines buildings, sites, parking, signage, & residential development within the Downtown. The Design Review Standards also include a Streetscape Program outlining paving materials, landscaping distance, and that street furniture must be placed out of direct pedestrian circulation. The Design Review Standards do not specify specific construction materials or items that should be used in the public right of way.

It is recommended that the City draft and adopt a Streetscape Catalogue that would provide a concise menu of options for potential improvements. The current process of reviewing each individual streetscape proposal independently has led to a disorderly array of sidewalk materials and mismatched street furniture such as benches and waste receptacles. A catalogue would speed up the Design Review Process by clarifying acceptable streetscaping items and materials that can link eras and provide unification. The catalogue should contain recommended lighting structures, planters, fencing, benches, tree base covers and guards, waste receptacles, newspaper racks, bicycle racks, traffic barriers, bollards, kiosks, and transit shelters. It should also recommend how and with what sidewalks and crosswalks be designed as potential reconstruction and improvements occur that would allow for widening and the removal of obstructions.

The Streetscape Catalogue would further support placemaking, giving the streets of Downtown comfortable and safe spaces for pedestrians to interact. Street furniture doesn't have to be uniform, in fact is should complement the distinctive nature of Downtown and provide visual interest. A catalogue would also allow individuals and other parties an avenue to financially contribute to making an attractive Downtown.

NEXT STEPS:



Make the catalogue public and coordinate with anchor institutions to enhance the streetscape



Decorate utility boxes through City art programs

TEAM\\\\\\\\\

Center for Urban and Regional Studies Design Review Committee Eastgate Regional Council of Governments Economic and Community Development Agency Public Works Department

Western Reserve Port Authority

photo credits: Technical University Dortmund

The Mixed Use-Downtown (MU-DF) district is created for the purpose of maintaining and strengthening the established character of the downtown area (excluding Federal Plaza), as shown on the map below, including its pattern of building form and scale, street enclosure, lot occupancy, and parking location. Permitted building types, and their location on individual lots, have been established based on the existing development pattern in that area, and new development and redevelopment will be required to be consistent with that established character. 15

Permitted Building Types	RS-CF	MU-UF	MU-DF	MU-FF
Downtown Main Street				
Downtown General				Г
Uptown Main Street				Г
Manor House			_	
Iconic				•

(2) Example

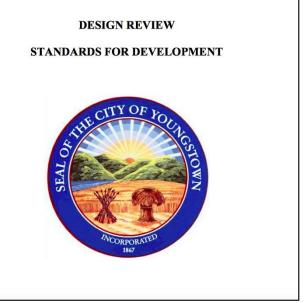


(21 District Map

DESIGN GUIDELINES







DESIGN GUIDELINES

The City embraced Design Review Standards for Development many years ago and the committee serves its purpose of supporting the document. Additionally, the Youngstown Redevelopment Code was adopted in 2013, which outlines the Mixed-Use Downtown (MU-DF) district for the purpose of maintaining and strengthening the established character of the Downtown area. It encourages development and redevelopment based on the existing pattern of building form and scale. Despite these supporting documents, there has been little enforcement of guidelines once approved. It is recommended that the City better communicate its standards and code and enforce compliance of facades and signage. Also, the City should pass legislation to become a Certified Local Government. As a certified local government, the City can enable a wide range of preservation activities in cooperation with state and federal offices including identification, evaluation, and protection of cultural resources.

NEXT STEPS:



Q Clarify Redevelopment Code to the public



Incorporate Certified Local Government legislation and committee



Train code enforcement for Downtown issues



Prepare a small business signage fund to support the Youngstown Initiative

TEAM\\\\\\\\\

Center for Urban and Regional Studies **Design Review Committee Economic and Community Development Agency Public Works Department** Youngstown/Warren Regional Chamber

initiative 3URBAN LANDSCAPE

streetscape catalogue

TEAM

Center for Urban and Regional Studies Design Review Committee

Eastgate Regional Council of Governments

Economic and Community Development Agency

Public Works Department

Western Reserve Port Authority

FOCUS, OBJECTIVES, & ACTIONS RECOMMENDED TIMEFRAME **COMPLETED** F1. Streetscape Catalogue O1: Provide a menu of options for design elements of new construction and redevelopment projects in order to maintain a cohesive style and brand for the Downtown in effort to provide a sense of welcoming and recognition to the vibrant and dynamic areas of Downtown. A1. Formulate a catalogue of street **Immediate** furniture to be adopted by the City. A2. Make the catalogue public and **Immediate** coordinate with anchor institutions to enhance the streetscape. A3. Implement recommendations of Short-Term Wayfinding Signage Plan. A4. Remove all periodical distribution boxes Short-Term downtown that are unused, chained to trees, or do not conform to design standards. A5. Assemble request for proposals for Long-Term sidewalk design standards. A6. Update the signage associated with Ongoing themes of activity that exist throughout Downtown and its adjacent neighborhoods.

initiative 3URBAN LANDSCAPE

design guidelines

TEAM

Center for Urban and Regional Studies

Design Review Committee

Economic and Community Development Agency

Public Works Department

Youngstown/Warren Regional Chamber

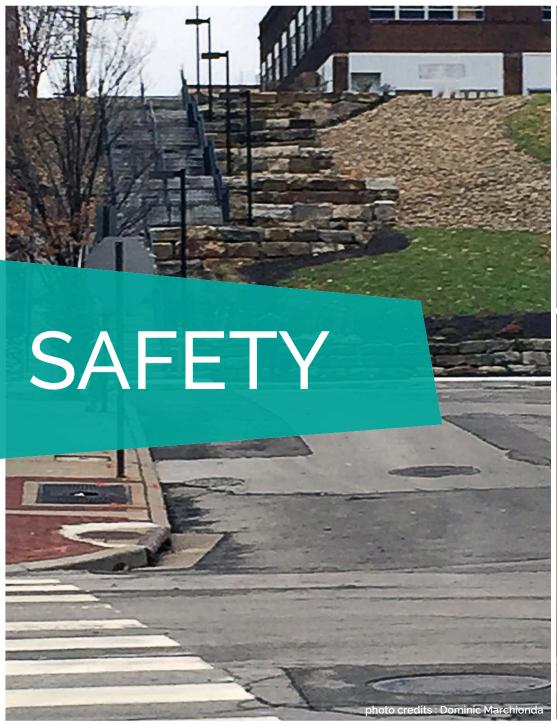
FOCUS, OBJECTIVES, & ACTIONS RECOMMENDED TIMEFRAME **COMPLETED** F2. Design Guidelines O1: Ensure that new and recurring development projects adhere to high-level, cohesive design standards enforced by the City government and strongly supported by the community. A1. Clarify Redevelopment Code to the **Immediate** public. A2. Incorporate Certified Local Government **Immediate** legislation and committee. A3. Train code enforcement for Downtown Short-Term issues. A4. Prepare a small business signage fund Short-Term to support the Youngstown Initiative. A5. Decorate utility boxes through City art Short-Term programs. A6. Have adequate sidewalk space for Long-Term pedestrians and make sure outdoor patios are located out of the way. A7. Inform residents about preservation Ongoing -friendly maintenance practices that maintain and add value to buildings. A8. Target code enforcement on absentee Ongoing property owners and landlords. Ag. Educate developers, property owners, Ongoing business owners, and residents on the importance of design guidelines and the expectations they should have.



"Cities have the capability of providing something for everybody, only because, and only when, they are created by everybody."

- Jane Jacobs









SAFETY

Lingering misperceptions of ongoing crime continue to be a barrier to more people coming Downtown. Although this misperception is difficult to overcome for most cities, there are several strategies to address it. For one, the shift towards a place for living, learning, working and playing encourages more active use of Downtown. Increasing Downtown vibrancy through activation of first floor businesses and by adding more residents and employees will assist.

Additionally, greater visibility of safety officials through collaboration of city, university, and private security add communication and effectiveness. Other strategies include working with local institutions to sponsor streets and public spaces, adding public art to create a sense of ownership, improving code enforcement and lighting.

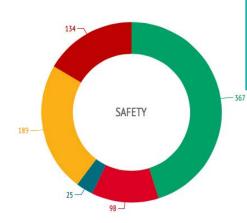
NEXT STEPS

- Engage lighting provider regarding pedestrian-scale lighting
- Coordinate safety enforcement and efforts, such as the existing Joint Patrol District between the City, University, St. Elizabeth's, and other entities.
- Explore partnerships to activate public space, promote health and wellness, and engage Millennial workers and residents
- Continue engaging Midtown Detroit for support



HOW SAFE DO YOU FEEL WHEN YOU ARE DOWNTOWN DURING THE DAY?

mostly safe somewhat safe not safe at all very safe not very safe



TEAM \\\\\\\\\\

CityScape
Economic and Community
Development Agency
Public Works Department
St. Elizabeth Health Center
Youngstown Police Department
YSU Police
YSUscape

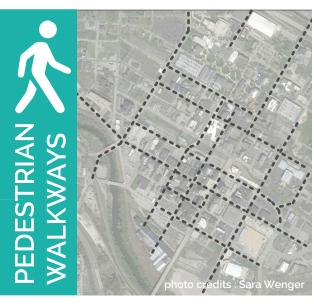
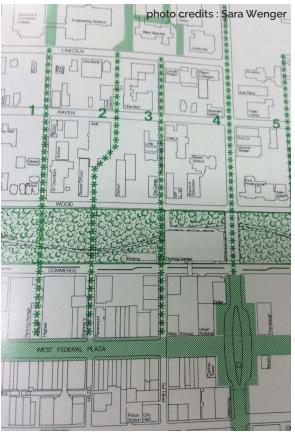
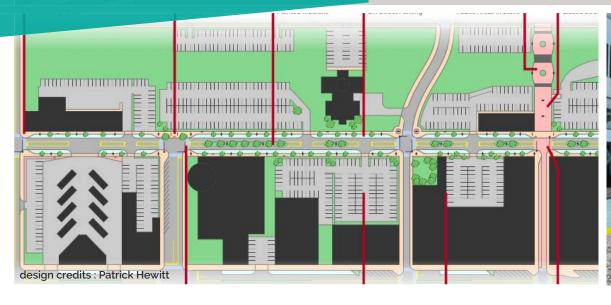


photo credits: NACTO









COMPLETE STREETS

Complete Streets are quickly becoming the preferred criterion for successful places. Simply put, complete streets are streets for everyone whether driving a car or truck, riding a bus or bike, or walking. Complete streets are linked to economic development because they enhance the perception of safety and livability. Public space is where some of the most memorable and enduring community characteristics are, the design of our rights-ofway and civic spaces shapes how we perceive Downtown.

The past few generations, streets have been designed to prioritize cars and moving them as quickly as possible, removing the sense of place that makes an area like Downtown so unique with its mix of uses. Demand for walkable, transit-oriented development is growing as noted by the National Association of Realtors. Lifelong independence with access to services that doesn't require a driver's license allow both younger and older people to have more choices and greater diversity.

In addition to economic development, complete streets are related to improved safety and health. They are linked to health because alternative modes of transportation other than the automobile are encouraged that provide physical activity. Improved walking connections are critical to Downtown's competitive edge as an urban place with a community college and university. Most pedestrians will not walk more than 200 feet out of their way to cross the street at an intersection, therefore midblock crossing with curb extensions and median islands should be considered along with public art. Traffic calming measures such as curb extensions and roundabouts clarify vehicular circulation and allow for streetscape improvements. Design standards are provided by US Department of Transportation, the National Association of City Transportation Officials, Americans with Disabilities Act, and the American Association of State Highway and Transportation Officials.



It is recommended that the City prioritize street improvements and coordinate funding mechanisms to enhance pedestrian signals and signs, widened sidewalks, bike lanes and sharrows, improved lighting, trees, green space, curb extensions and ramps, crosswalks and other features where appropriate. The City has an existing road network that has significantly more space than it requires to meet current or projected traffic demand, and yet there is a shortage of transportation options for people who walk or cycle.

NEXT STEPS



Model and coordinate street design improvements before executing any future enhancements



Prepare Commerce Street Plan



Use the Wick Avenue corridor enhancement project as a pilot and standard for all other Downtown streets.



Prioritize project list for funding

TEAM \\\\\\\\\\

Center for Urban and Regional Studies Eastgate Regional Council of Governments **Economic and Community Development Agency Ohio Department of Transportation Public Works Department** Western Reserve Port Authority Western Reserve Transit Authority Youngstown Neighborhood **Development Corporation** Youngstown Police Department







TRANSIT

Transit oriented development (TOD) is a popular trend with tremendous staying power. A TOD maximizes high-density uses such as offices, retail, and residences near a transit station or stop. This density of people allows for greater transit ridership which in turn provides adequate and frequent service that is affordable while improving real estate values. TOD is also popular because it more efficiently uses public and private dollars for infrastructure than sprawl and can better adapt with a changing economic climate. Transit in the metropolitan area is difficult because of low density, the long distance between neighborhoods and areas of employment, and the number of residents who commute out of their communities daily. Despite these challenges, strategies can be implemented to increase transit access and use.

The City and its anchors should work closely with WRTA to coordinate investment. In the near future improved signage and bus shelters offer an opportunity for unique partnerships that may spur further economic development and increased quality of life. Successful transit has a level of service that increases ridership across income levels. The City and its anchors should consider ways of promoting WRTA to the workforce.

NEXT STEPS



• Conduct a transit circulation study for Downtown



Research workforce incentives for supporting transit



Coordinate a meeting between leadership to identify priority projects and opportunities to bridge partnerships that includes students and other users

Center for Urban and Regional Studies Eastgate Regional Council of Governments **Economic and Community Development Agency** Western Reserve Transit Authority **YSUscape** Youngstown/Warren Regional Chamber

safety

TEAM

CityScape

Economic and Community Development Agency

Public Works Department

Youngstown Police Department

YSU Police

YSUscape

FOCUS, OBJECTIVES, & ACTIONS RECOMMENDED TIMEFRAME COMPLETED F1. Safety O1: Educate the general public on the realities of crime and provide opportunities for collaboration to improve safety. A1. Coordinate safety enforcement and **Immediate** efforts between the City of Youngstown (Code Enforcement and Police Department, YSU Police Department, and other entities (Downtown Residents Council, Wick Park Neighborhood Association, CityScape). A2. Meet regularly with YMHA and other **Immediate** groups to discuss issues and challenges. A3. Incorporate Crime Prevention Through Short-Term Environmental Design (CPTED) standards. A4. Engage lighting provider regarding Short-Term pedestrian-scale lighting A5. Produce strategies for channeling Mid-Term pedestrians to and from destinations along designated paths. A6. Continue engaging Midtown Detroit for Ongoing support and guidance on memoranda of understanding and services plan. A7. Explore partnerships to activate public Ongoing space, promote health and wellness, and engage Millennial workers and residents.

safety

TEAM

CityScape

Economic and Community Development Agency

Public Works Department

Youngstown Police Department

YSU Police

YSUscape

FOCUS, OBJECTIVES, & ACTIONS COMPLETED RECOMMENDED TIMEFRAME F1. Safety O2: Employ new strategies and bolster existing partnerships and effectiveness of organizations to increase the general safety and appearance of Downtown. A1. Educate stakeholders on the benefits of **Immediate** a special or business improvement district. A2. Renew surveillance camera **Immediate** implementation discussion. Short-Term A2. Have discussion with YPD on ideas that will minimize lower-level crimes such as littering, public intoxication, indecent exposure, aggressive pan-handling. A3. Work with Homeless Coalition of Short-Term Mahoning Valley to (1) find humane ways to help individuals in "Tent City" and (2) engage citizens "helping" Tent City outside of social service to stop giving aid. A4. Activate Hazel Street with more activity, Long-Term especially between Commerce and Federal.

complete streets

TEAM

Center for Urban & Regional Studies

Department of Transportation

Eastgate Regional Council of Governments

Economic and Community Development Agency

Public Works Department

YSUscape

Western Reserve Port Authority

Western Reserve Transit Authority

Youngstown Neighborhood Development Corporation

Youngstown Police Department

FOCUS. OBJECTIVES. & ACTIONS RECOMMENDED TIMEFRAME **COMPLETED** F2. Complete Streets O1: Enhance the pedestrian and automobile relationship and orientation and interaction with the built environment to ensure safe and equitable access to all users. A1. Prepare Commerce Street Plan to **Immediate** incorporate on-street parking & a boulevard setting. A2. Catalogue necessary street **Immediate** improvement including location of crosswalks, quality of sidewalks, quality of pedestrian ramps, cross visibility, and other factors A3. Identify where mid-block pedestrian Short-Term crossing should be added for safety. A4. Prioritize project list for funding. Short-Term A5. Encourage cycling safety with Short-Term community and youth bike clubs and maintenance days. Mid-Term A6. Update bicycle and pedestrian transportation plan to address missing links and to include main connections to Downtown from the north, south. east and west. Mid-Term A7. Assemble a request for proposals for a street plan to connect corridors. improve circulation navigation, and encourage cycling.

complete streets

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Economic and Community Development Agency

Public Works Department

YSUscape

Western Reserve Port Authority

Western Reserve Transit Authority

Youngstown Neighborhood Development Corporation

Youngstown Police Department

COCUS, OBJECTIVES, & ACTIONS 2. Complete Streets continued	RECOMMENDED TIMEFRAME	COMPLETED
A8. Implement city-wide complete streets policy.	Long-Term	
Ag. Add bike lanes and sharrows.	Long-Term	
A10. Add more prominent sidewalks.	Long-Term	
A11. Improve multimodal capability and access with streetscape improvements including lighting and signage.	Ongoing	
A12. Promote opportunities for healthy living including bike tours and fitness trails.	Ongoing	
A13. Realign city road hierarchy to provide faster connections between employment, district, and neighborhood centers.	Ongoing	
A14. Improve bikeability and access to the river	Ongoing	
A15. Model and coordinate street design improvements before executing any future enhancements.	Ongoing	

transit

TEAM

Center for Urban & Regional Studies

Community & Economic Development Department

Eastgate Regional Council of Governments

Economic and Community Development Agency

Western Reserve Transit Authority

YSUscape

Youngstown/Warren Regional Chamber

FOCUS, OBJECTIVES, & ACTIONS F3. Transit	RECOMMENDED TIMEFRAME	COMPLETED
O1: Provide a reliable, comfortable, convenient and inviting public transportation experience to all users and visitors of the Downtown.		
A1. Research workforce incentives for supporting transit.	Immediate	
A2. Conduct a transit circulation study for Downtown and its neighboring assets.	Short-Term	
A3. Inventory existing formal and informal transportation services that people use to get to and from Downtown.	Short-Term	
A4. Arrange pedestrian shelters and bus stops with signage, lighting, public art, and emergency support.	Mid-Term	
A5. Update transit technological connectivity.	Ongoing	
A6. Encourage system-level thinking by connecting regional employment centers and residential areas.		
A7. Work with WRTA to have all city buses be equipped with bike racks.	Ongoing	



THERMAL SERVICE AREA-DOWNTOWN

LEGEND

- POTENTIAL CUSTOMERS
- PRIME CANDIDATES
- CURRENT CUSTOMERS
- PARKING LOT
- YSU CAMPUS
- HIGHWAY
- STREET
- PHELPS STAIRS
- MAHONING RIVER



ENERGY EFFICIENCY & SYSTEMS MANAGEMENT

The price of utilities is one of the basic points considered by site location experts when considering relocating a company. Pricing of utilities is volatile to a number of factors including the energy's source and its efficiency. A 2011 study prepared by Global Green USA inventoried Youngstown's carbon emissions and offered recommendations for opportunities for sustainability. The study found that a significant portion of Youngstown's energy use emissions come from generating electricity and that building and facilities including the Wastewater Treatment Plant consume a considerable amount of energy. Several of the recommendations have been incorporated by the city, including updates to the Wastewater Treatment Plant and the installation of new water meters. Opportunities cited in the plan that affect Downtown include:

- ★ Conducting energy audits on municipal buildings to determine most appropriate and cost effective energy efficiency measures for each
- ★ Making bike lanes and alternative-fuel public transportation more available
- ★ Endorsing parking "cash-out" programs at local companies, which offer monetary and life style incentives to employees who opt not to drive to work, but rather take bikes, carpool, or public transportation
- ★ Switching streetlights and traffic signs to LED bulbs
- ★ Taking advantage of Combined Heat and Power to increase heating and cooling efficiency

Promoting energy efficiency improves all aspects of economic development that may hinder growth. Improving coordination and planning of energy efficiency will enhance the financial bottom line that can help distinguish Downtown and the City from other communities.

NEXT STEPS



Project utility pricing over the near



Convene major property owners to form a memorandum of understanding on energy efficiency



Prioritize project list for funding

TEAM\\\\\\\\\\

Center for Urban and Regional Studies **Public Works Department** Western Reserve Port Authority Youngstown/Warren Regional Chamber Youngstown Thermal









GREEN INFRASTRUCTURE

Alongside the need for green space, a popular effort across the country is the inclusion of green infrastructure. Green infrastructure is the use of vegetation, soils, and other natural processes to manage water because stormwater runoff is a major cause of water pollution in urban areas. Currently when it rains Downtown, the water sits on roofs, parking lots and other impervious surface. It also enters a drainage system, entering the Mahoning River untreated during heavier events because the city's sewers are combined, meaning that both stormwater and sewage are in a single pipe system with limited capacity that discharges together during wet weather, carrying along with it trash, bacteria, and other pollutants. Green infrastructure disrupts the urban system by mimicking nature, soaking up and storing water with rain barrels, cisterns, and permeable areas such as bioswales.

By incorporating green infrastructure, the Downtown could have more attractive green space that serves multiple functions. Green space can be incorporated along the riverfront or as an infill strategy. Environmental sustainability initiatives are crucial for any community intending to be viable in today's economy. Placemaking is strongly connected to environmental concerns because of the critical role waterways, parks, and green spaces play.

NEXT STEPS:

- Review Watershed Action Plan
- Engage Environmental Studies and Engineering students at YSU to review existing plans and comparable cities
- Bring industry experts on green infrastructure into the community for input

TEAM \\\\\\\\

Building and Grounds Department
Center for Urban and Regional Studies
Eastgate Regional Council of Goverments
Friends of the Mahoning River
Green Youngstown
Law Department
Public Works Department
Water and Wastewater Department
Western Reserve Port Authority

Benefits of Green Infrastructure:

improve water quality, active use of vacant land, improve air quality, provide recreation, capture stormwater, clean soil, provide habitat, reduce maintenance costs, create jobs, increase property values, buffer impacts of industry









TELECOMMUNICATIONS

Currently, Youngstown lacks public Internet access for visitors and users of Downtown. Like many other smaller cities throughout the nation, businesses and property owners provide Internet to their customers, employees and tenants while the greater public has limited or no access. People and businesses that rely on broadband have no choice but to invest in locations already equipped with the information and communication technology required to run their business. Educational and health care systems in non-broadband locations lag behind those with broadband. With public and private investments in broadband on the rise, communities unwilling to adapt will face a competitive disadvantage to economic growth.

Therefore, a strategic plan to implement a high-performance broadband system that will provide bandwidth to the business and residential areas that encapsulate the campus and Downtown is essential to support, attract, retain and provide the modern infrastructure necessary to help grow business. Downtown Youngstown, home to the #1 ranked university -affiliated Business Incubator (YBI), is cause enough for the City and University to devise an initiative that aims to provide the necessary infrastructure to spur investment and provide digital equity to users of Downtown, available to all of Youngstown's residents.

Case Study

In the Columbus Region, the City of Dublin owns and operates the DubLINK broadband system, which consists of 125 miles of conduit and optical fiber and 24 square miles of WIFI covering both business and residential areas. As a result, the City of Dublin has been named a Smart21 community for four consecutive years, achieving Top Seven status in 2010 and 2011, by the Intelligent Community Forum, which is dedicated to economic growth in the broadband economy.

NEXT STEPS:

- Draft scope of work for strategic plan
- Engage regularly with OneCommunity
- Incorporate telecommunications into a capital improvement plan
- Involve the public, non-profit, and private sector for fundraising
- Coordinate street improvements with utility and telecommunication upgrades

TEAM\\\\\\\

City IT
DRS Technologies
Western Reserve Port Authority
Youngstown/Warren Regional Chamber

initiative 5 INFRASTRUCTURE UPGRADES

energy efficiency & system mgmt.

TEAM

Center for Urban & Regional Studies

Public Works Department

Western Reserve Port Authority

Youngstown/Warren Regional Chamber

Youngstown Thermal

FOCUS, OBJECTIVES, & ACTIONS RECOMMENDED TIMEFRAME **COMPLETED** F1. Energy Efficiency & System Management O1: Empower YSU, the City of Youngstown, private property owners and major stake holders with the ability to create an **Energy Conservation District that ensures** optimal rates and sustainable resources. A1. Project utility pricing over the near term. **Immediate** A2. Prioritize project list for funding. Short-Term A3. Contract energy audits to gauge use Short-Term and building performance of cityowned properties. A4. Partner with YSU and other Long-Term stakeholders in an Energy Conservation District. A5. Convene property owners to form a Long-Term memorandum of understanding on energy efficiency. A6. Continually monitor and develop Ongoing energy efficiency policies and initiatives that capitalize on state and federal policy.

initiative 5INFRASTRUCTURE UPGRADES

green infrastructure

TEAM

Building & Grounds Department

Center for Urban & Regional Studies

Eastgate Regional Council of Governments

Friends of the Mahoning River

Green Youngstown

Law Department

Public Works Department

Water & Wastewater Department

Western Reserve Port Authority

FOCUS, OBJECTIVES, & ACTIONS RECOMMENDED TIMEFRAME **COMPLETED** F2. Green Infrastructure O1: Cater leadership with a guide to develop a green infrastructure plan for Downtown that is part of Infill Strategy and Complete Streets. A1. Review Watershed Action Plan. **Immediate** A2. Identify locations for additional **Immediate** streetscape plantings in coordination with Cityscape. **Immediate** A3. Engage Environmental Studies and Engineering students at YSU to review existing plans and comparable cities. A4. Invite US Department of Energy for **Immediate** input. A5. Prepare a green infrastructure plan Short-Term for Downtown that is part of Infill Strategy and Complete Streets. A6. Provide map of greenspace network Mid-Term that connects underutilized properties with trails and the riverfront. A7. Encourage green walls on the side of Mid-Term buildings and parking garages. A8. Bring industry experts on green Ongoing infrastructure into the community for input.

initiative 5INFRASTRUCTURE UPGRADES

telecommunications

TEAM

City IT

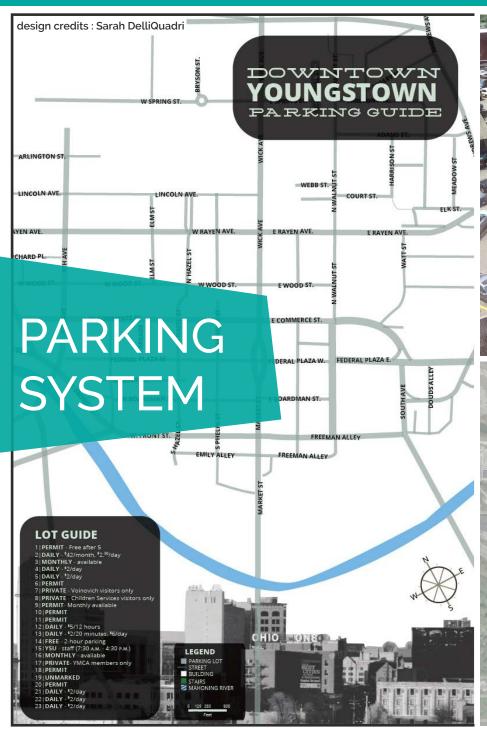
DRS Technologies

Western Reserve Port Authority

Youngstown/Warren Regional Chamber

3. Telecommunications	RECOMMENDED TIMEFRAME	COMPLETED
O1: Ensure high-speed data networks are in place to serve existing and new economic sectors and the wider community		
A1. Draft scope of work for strategic plan for broadband installation.	Immediate	
A2. Incorporate telecommunications into a capital improvement plan.	Short-Term	
A3. Engage regularly with OneCommunity.	Ongoing	
A4. Explore partnerships that exist in the non-profit and private bandwidth industry service providers.	Ongoing	
A5. Engage stakeholders and anchors to support a telecommunications enhancement plan that aligns with other capital improvements.	Ongoing	









PARKING SYSTEM

A fully integrated parking system is a primary component of revitalization efforts. Accessible and convenient parking is necessary for economic development. A parking system is a management plan with several parts that govern how on-street and off-street parking is utilized.

The system prioritizes users of parking facilities in the order below:



Delivery & service vehicles Two Vehicles used by people with disabilities Rideshare and transit vehicles Customers, tourists, and visitors Employees and residents Long-term vehicle storage

This prioritization of types of vehicles and users must be incorporated.

Downtown is older than the automobile so it must accommodate the presence of cars and trucks while considering its long-term economic goals. In the past, free parking was considered a good idea based in part that it is free to park at commercial properties such as malls. However, this parking is not really free because it is paid for by the consumers in the form of rents, taxes, and wages of those that shop. Therefore, un-priced or free parking isn't really free and is unfair because even those who do not park must pay for parking indirectly. Parking affects property values, travel behavior; development patterns, and is a significant expense to the public as well as private investors. Poor parking management reduces the viability of public transportation, undermines walking, lowers development density, and disrupts the urban fabric. The current parking situation Downtown is oversupplied and undervalued. If properly addressed, improved quality of service can lead to savings for governments, businesses, developers, and consumers.

NEXT STEPS:



Invite parking specialists to Downtown



Identify and analyze existing parking problems as well as management and operation strategies



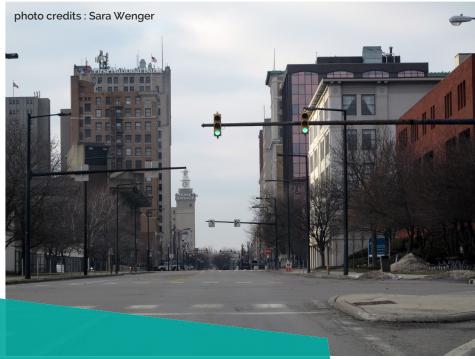
Project supply and demand of parking for proposed redevelopment



Maintain comprehensive parking inventory

TEAM\\\\\\\

Center for Urban and Regional Studies Eastgate Regional Council of Governments **Economic and Community Development Agency** Law Department **Public Works Department** Youngstown/Warren Regional Chamber **YSU Parking Services**









ON-STREET PLAN

On-street parking is preferred for Downtown economic development because it requires less land and is less expensive to maintain. Often, one on-street parking space can substitute for two or three parking lot spaces because on-street parking is occupied by a multitude of users whereas someone might park in a lot for extended periods of time repetitively.

Demand is highest for the most convenient and visible spaces, therefore these spaces should be priced appropriately to reflect their value. A progressive rate structure that favors short term users to increase turnover is preferred. Additionally, on-street parking should be priced to cover annual operation and maintenance. A major component of on-street parking is enforcement. Enforcement can be supported through the use of signs, painted curbs, and maps or brochures that denote where a visitor should park.

NEXT STEPS

Pa Publish visitor parking map

Designate commercial loading zones with time restrictions

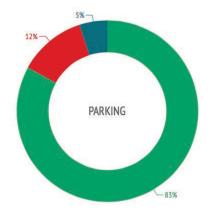
The streamline parking ordinances

Prepare feasibility study of onstreet parking rates



DO YOU FEEL PARKING OPTIONS ARE AN ISSUE FOR PEOPLE VISITING DOWNTOWN?





TEAM\\\\\\\\

Center for Urban and Regional Studies Eastgate Regional Council of Governments Economic and Community Development Agency Law Department Public Works Department





OFF-STREET PLAN

Parking as defined by the boundaries of this Vision and Action Plan, contains nearly twenty acres of parking stalls that can host more than 4,800 cars at any given time. A utilization study was conducted that concluded that peak use of off-street parking was less than 51% overall and even lower in public lots, indicating vast underutilization of parking. Additionally, the current supply of parking in lots and garages can more than absorb any new or future demand for parking given the City's zoning requirements and the buildings available.

However, as a common perception parking remains in short supply. A distorted market, poor landscaping, and the demand for a select few spaces in close proximity to certain businesses cause this misperception. Strategies that should be considered to increase usage include shared parking, parking maximums, remote parking and shuttle services, improved walking and cycling conditions, and increasing the capacity of existing parking facilities.

NEXT STEPS



Enforce design standards on parking facilities so that they are safe and convenient with universal design



Reform parking maintenance fees and taxes



Prepare feasibility study for facilities of rates reflecting land value, operation, and maintenance

TEAM\\\\\\\\

Center for Urban and Regional Studies Eastgate Regional Council of Governments **Economic and Community Development Agency** Law Department **Public Works Department**

initiative 6PARKING MANAGEMENT

parking system management

TEAM

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Economic and Community Development Agency

Law Department

Youngstown/Warren Regional Chamber

YSU Facilities

FOCUS, OBJECTIVES, & ACTIONS RECOMMENDED TIMEFRAME **COMPLETED** F1. Parking System Management Strategy O1: Provide users of the Downtown, regardless their knowledge and experience with the Downtown, with an enjoyable experience that starts with accessibility to safe and convenient parking locations. A1. Invite parking specialists to Downtown **Immediate** for input. A2. Identify and analyze existing parking **Immediate** problems as well as management and operation strategies. A3. Project supply and demand of parking **Immediate** for proposed redevelopment. A4. Publish visitor parking map. **Immediate** A5. Expand access to bike racks. Short-Term A6. Adopt a parking management plan. Mid-Term A7. Establish a transportation management Mid-Term association or committee that may broker and coordinate parking, perform utilization surveys, produce and distribute user information, administer financial incentives, provide bicycle parking, manage overflow from special events, advice on parking facility design and management, and coordinate enforcement services. Ongoing A8. Utilize information tools to improve awareness of and access to parking. Ag. Maintain comprehensive parking Ongoing inventory.

initiative 6PARKING MANAGEMENT

on-street parking

TEAM

Center for Urban & Regional Studies

Eastgate Regional Council of Governments

Economic and Community Development Agency

Law Department

Public Works Department

FOCUS, OBJECTIVES, & ACTIONS RECOMMENDED TIMEFRAME COMPLETED F2. On-Street Parking O1: Contribute optimal temporary parking options for high-demand services that exist in the Downtown to calm traffic and ensure small Downtown businesses have ample parking for their patrons. A1. Designate residential and commercial **Immediate** loading zones A2. Prioritize streets by block to be enforced **Immediate** A3. Streamline parking ordinances. **Immediate** A4. Prepare feasibility study of on-street Short-Term parking rates. A5. Conduct cost analysis of enforcement Short-Term options such as solar and electric meters. A6. Amend Code to allow on-street Mid-Term parking within a reasonable distance to be counted as part of parking supply for residential properties.

initiative 6PARKING MANAGEMENT

off-street parking

TEAM

Center for Urban & Regional Studies

Eastgate Regional Council of Governments

Economic and Community Development Agency

Law Department

Public Works Department

FOCUS, OBJECTIVES, & ACTIONS

F2. Parking Facilities

O1: Connect strategically the Downtown and campus through a well-lit, maintained, welcoming and centralized parking option for users of the Downtown and campus in order to avoid demolition for surface parking.

- A1. Place a moratorium on any future conversion to surface parking along Federal Street.
- A2. Enforce design standards on parking facilities so that they are safe and convenient with universal design.
- A3. Reform parking maintenance fees and taxes.
- A4. Prepare feasibility study for shared parking facilities to serve both the Downtown and University.

RECOMMENDED TIMEFRAME

Short-Term	
Short-Term	
Short-Term	
Short-Term	









SECTOR ANALYSIS

For quite some time urban centers across the country have witnessed community and economic activity dissipate as businesses relocated and commercial competition moved to shopping centers. As a result, high vacancy with little retail is common in Downtowns. Typically, cities do not know how to appropriately attract businesses because the development model has preferred large, isolated properties. Demographic and cultural shifts are once again bringing life to urban centers, however exploring business and entrepreneurial activities remains difficult. One solution is to employ a market analysis from the ground up that involves local business leaders, developers, and economic professionals. This analysis can pinpoint real estate opportunities and locally initiated attraction techniques by focusing on the strengths, assets, history, and unique nature of Downtown.

Downtown should prepare a market analysis that looks at residential, office, retail, services, arts, restaurants, entertainment, lodging, and educational opportunities. A better understanding of the market can lead to more in-depth analysis of the trade area, demographics, regional economics, and consumer preferences that may provide out of the box solutions for niche development and space usage.

NEXT STEPS:



Analyze Peer City Review in the Economic Development Strategic Plan



Formulate metrics and data collection necessary to target retention, expansion, and attraction benchmarks



Survey Downtown businesses regularly



Encourage Infill Strategy



Create a core study group responsible for market analysis and benchmarks

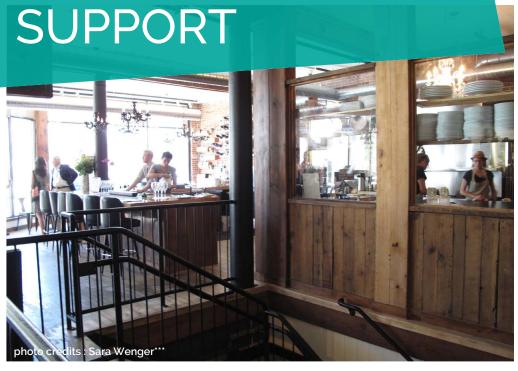
TEAM\\\\\\\\\

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Downtown Business Alliance of
Youngstown
Eastgate Regional Council of
Governments
Economic and Community
Development Agency
Western Reserve Port Authority
Youngstown/Warren Regional Chamber





ENTREPRENEURIAL





ENTREPRENEURIAL SUPPORT

Downtowns are ideal locations for entrepreneurship because of the close proximity of individuals and institutions that allow for collaboration. Groups can convene to test ideas and strategies that may spur economic development. Access to transit and close location to urban neighborhoods allows for creative partnerships to expand employment and educational opportunities to disadvantaged populations. Downtown has the unique advantage of several innovation drivers such as the business incubator and university.

Past recommendations and studies for Youngstown have mentioned a lack of focus on supporting local entrepreneurship. There are limited resources for encouraging, promoting, and providing information on how to start or expand a business within the City. Downtown with its variety of building types and access to individuals with various professional development backgrounds provides an ideal venue for supporting entrepreneurialism.

Downtown should embrace the Downtown Business Alliance and local partners such as the Youngstown/Warren Regional Chamber, the CommonWealth Kitchen Incubator, the Youngstown Business Incubator, Oak Hill Collaborative, and the Monus Entrepreneurship Center to support retail and service growth. Growing jobs by ones and twos is fundamental to creating strong local economies. Communities must support the creation and growth of a large number of small businesses rather than relying on a small number of large firms. Downtown's revitalization can be fueled by small start-ups and economic gardening strategies that develop talent and social entrepreneurs. This type of approach resonates with students and young professionals looking for challenging and rewarding work that has a tangible impact.

TEAM\\\\\\\

College of Arts and Creative Communication at YSU

CommonWealth Kitchen Incubator

Downtown Business Alliance of Youngstown Eastern Gateway Community College

Economic and Community Development Agency

Foundations

International Trade Assistance Center **Kiwanis**

The Legal Creative

Mahoning Valley Economic Development Corporation

Mahoning Valley Young Professionals Oak Hill Collaborative

Power of the Arts

Rotary of Youngstown

Williamson College of Business & Administration at YSU

NEXT STEPS:



Conduct pop-up events in collaboration with the Downtown **Events Coordinator**



Research feasibility of makerspace units to support the arts and IT that will identify potential developers, non-profits that can partner, and local businesses that would benefit from a public showroom



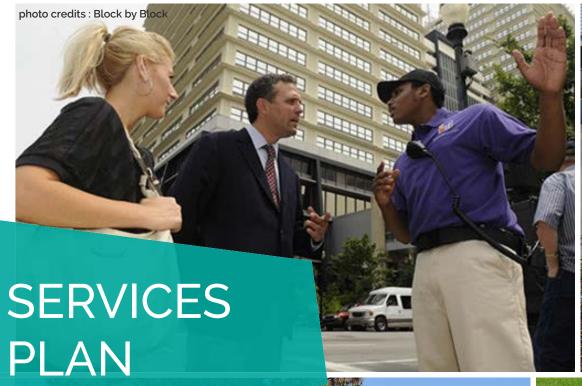
Support Infill Strategy by partnering with YSU departments, YSUscape, Legal Creative, Power of the Arts, Youngstown Design Works and private property owners for active storefronts



Align business support services



Convene networking events to encourage collaboration, such as Code Youngstown and the Inventors Club









SERVICES PLAN

Inconsistency between what maintenance services the City is responsible for and what property owners are led to the recent creation of a memorandum of understanding. Responsibilities of property owners include keeping storefronts clean, shoveling snow in front of businesses, and having appropriate garbage disposal. These individual responsibilities may be onerous for some property owners, requiring a lot of time and manpower.

One solution is the consideration of the creation of a special improvement district. A special improvement district can leverage taxes collected within a defined area for a variety of services including safety, maintenance, and events on top of city-provided services that include emptying trash receptacles, shoveling snow in public areas, and street sweeping. This improvement district would be a public-private partnership based off of the mall model where there is a common area maintenance fee. It will also help create clean and safe Downtown commercial space with targeting marketing, beautification, and business services. Additionally, as improvement districts have evolved in other cities beyond the focus of maintenance, security, and marketing; they have become avenues for programming, community building and placemaking. An improvement district can assist with transforming Downtown into a destination through governance and leadership.

NEXT STEPS:



Call for regular meetings between Downtown business owners and city officials to address areas of mutual concern



Enforce the City's code and memorandum of understanding



Determine which services the City provides and what property owners should provide and identify any gaps



Identify opportunities to collaborate and provide services, particularly Wayfinding and Information Ambassadors, Hospitality and Management, Security, Valet System, Snow Removal, Landscaping, and Trash Removal

Cityscape

Eastgate Regional Council of Governments **Economic and Community Development** Agency

Finance Department Western Reserve Port Authority Youngstown/Warren Regional Chamber Youngstown State University

initiative 7 MARKET DEMAND OPPORTUNITIES sector analysis

TEAM

Center for Urban & Regional Studies

Downtown Business Alliance of Youngstown

Eastgate Regional Council of Governments

Economic and Community Development Agency

Western Reserve Port Authority

Youngstown/Warren Regional Chamber

FOCUS. OBJECTIVES. & ACTIONS RECOMMENDED TIMEFRAME **COMPLETED** F1. Sector Analysis O1: Identify and harvest opportunities for industry specific growth and types of businesses that can be supported based on existing market indicators. A1. Analyze Peer City Review in the **Immediate** Economic Development Strategic Plan. A2. Formulate metrics and data collection **Immediate** necessary to target retention, expansion, and attraction benchmarks. A3. Create a core study group responsible **Immediate** for market analysis and benchmarks including identifying and responding to market trends and challenging commercial real estate issues. A4. Office tenant retention & expansion **Immediate** program geared toward Downtown businesses nearing the end of their leases. A5. Engage business schools for retail gap **Immediate** analysis that will analyze current retail trends and provide recommendations. A6. Expand tracking of and reporting on Short-Term key indicators relevant to business attraction, retention, and expansion. A7. Expanding tracking of and reporting on Short-Term key indicators relevant to livability, talent attraction, and business requirement.

initiative 7 MARKET DEMAND OPPORTUNITIES sector analysis

TEAM

Center for Urban & Regional Studies

Downtown Business Alliance of Youngstown

Eastgate Regional Council of Governments

Economic and Community Development Agency

Western Reserve Port Authority

Youngstown/Warren Regional Chamber

FOCUS, OBJECTIVES, & ACTIONS RECOMMENDED TIMEFRAME **COMPLETED** F1. Sector Analysis continued A8. Develop a regional trends report, Short-Term market opportunities report, and market indicators report. Ag. Produce a framework to make Short-Term Downtown easier to understand from an investment standpoint. A10. Expand tracking of and reporting on Ongoing key indicators relevant to housing developers. A11. Focus retail recruitment efforts on Ongoing resident-serving amenities and the university. A12. Focus restaurant recruitment on fast Ongoing casual dining options to serve office workers, visitors, and residents. A13. Survey Downtown businesses regularly. Ongoing A14. Support marketing, placemaking, and Ongoing wayfinding.

initiative 7MARKET DEMAND OPPORTUNITIES

entrepreneurial support

TEAM

College of Creative Arts & Communication at YSU

CommonWealth Kitchen Incubator

Downtown Business Alliance of Youngstown

Eastern Gateway Community College

Economic and Community Development Agency

Foundations

International Trade Assistance Center

Kiwanis

The Legal Creative

Oak Hill Collaborative

Mahoning Valley Economic Development Corporation

Mahoning Valley Young Professionals

Power of the Arts

Rotary

Williamson School of YSU

Youngstown/Warren Regional Chamber

Youngstown Business Incubator

YSUscape

FOCUS, OBJECTIVES, & ACTIONS **COMPLETED** RECOMMENDED TIMEFRAME F2. Entrepreneurial Support O1: Attract entrepreneurs and job creators to the urban core in order to retain our talent and attract regional and global investment. A1. Research feasibility of makerspace **Immediate** units to support the arts and IT that will identify potential developers, nonprofits that can partner, and local businesses that would benefit from a public showroom. A2. Support Infill Strategy by partnering **Immediate** with YSU departments, YSUscape, Youngstown Design Works, Legal Creative, Power of the Arts, and private property owners for active storefronts. A3. Develop a model lease to help start-**Immediate** ups and young entrepreneurs secure space in Downtown storefronts and office buildings. A4. Convene networking events to **Immediate** encourage collaboration, such as Code Youngstown and the Inventors Club. A5. Support pop-up retail initiatives as **Immediate** catalysts to permanent future retail districts. A6. Enact a stronger partnership between **Immediate** the Monus School of Entrepreneurship and incubation facilities in the Mahoning Valley. A7. Establish a Welcoming Youngstown Short-Term policy to attract and guide foreign born residents to live and work Downtown.

initiative 7 MARKET DEMAND OPPORTUNITIES

entrepreneurial support

TEAM

College of Creative Arts & Communication at YSU

CommonWealth Kitchen Incubator

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Power of the Arts

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Youngstown/Warren Regional Chamber

Youngstown Business Incubator

YSUscape

FOCUS, OBJECTIVES, & ACTIONS F2. Entrepreneurial Support	RECOMMENDED TIMEFRAME	COMPLETED
A8. Allow temporary occupancy to test new business ideas and revise ordinances to welcome nontraditional vendors such as food trucks.	Short-Term	
Ag. Conduct pop-up events in collaboration with the Downtown Events Coordinator.	Short-Term	
A10. Relax business start-up and use regulations to allow a greater array of commercial activity and promote informal economy.	Ongoing	
A10. Provide greater access to education, capital and business support services.	Ongoing	
A11. Develop, fund, and sustain programs that support entrepreneurship and small business start-ups.	Ongoing	
A12. Work with property owners, developers, business accelerators, and entrepreneurs to develop and concentrate post-accelerator and co-working office space Downtown.	Ongoing	
A13. Encourage Infill Strategy.	Ongoing	
A14. Regularly conduct retail survey to better understand demand.	Ongoing	

initiative 7MARKET DEMAND OPPORTUNITIES

services plan

TEAM

Cityscape

Eastgate Regional Council of Governments

Economic and Community Development Agency

Finance Department

Western Reserve Port Authority

Youngstown/Warren Regional Chamber

Youngstown State University

FOCUS, OBJECTIVES, & ACTIONS RECOMMENDED TIMEFRAME COMPLETED F3. Services Plan O1: Produce an enjoyable, clean, safe and overall aesthetically invigorating experience for all visitors and patrons of the Downtown. A1. Invite services provider such as Block **Immediate** by Block to speak. A2. Determine which services the City **Immediate** provides and what property owners should provide and identify any gaps. A3. Identify opportunities to collaborate and **Immediate** provide services, particularly Wayfinding and Information Ambassadors. Hospitality and Management, Security, Valet System, Snow Removal, Landscaping, and Trash Removal. A4. Plan routine cleanup days. **Immediate** A5. Fundraise for a toolbox truck to be Short-Term housed by the City that is accessible to main stakeholders. A6. Align resources with programming to Ongoing drive expenses down and calculate costs to determine feasibility of an improvement district. A7. Call for regular meetings between Ongoing Downtown business owners and city officials to address areas of mutual concern. A8. Enforce the City's code and Ongoing memorandum of understanding. Ag. Align business support services. Ongoing









CAPITAL IMPROVEMENT PLAN

The Economic Action Group has recognized the need to focus attention and resources on showcasing successes and the impact investment has on Downtown. One tool that would assist in coordinating efforts to leverage investment would be a Capital Improvement Plan (CIP). A CIP is a five-to-six year schedule of capital projects. Capital projects include reconstruction and improvements to facilities such as city hall and fire stations, streets, parking facilities, utility systems, bridges, parks, heavy equipment, sewer and water mains, land purchases, and lighting.

A CIP is beneficial because it helps staff plan and provide advice to coordinating departments and agencies to take advantage of federal and state grant and loan programs. Other advantages include that it is a transparent public process that uses taxpayer's dollars wisely while focusing on community needs and capabilities in a comprehensive manner. In order to create a CIP for Youngstown, the City must identify needs and costs and perform a financial analysis for adopting a program. A CIP can assist Downtown revitalization by pinpointing specific investments and potential public-private partnerships.

NEXT STEPS:



Assemble feasibility study for a CIP



Review contracts up for renewal including lighting and parking



Identify capital improvements for Downtown, and corridors connected to it



Prepare immediate capital improvement analyses for Wick Avenue, Phelps Street, Federal Plaza, fiber optic cable, and centralized parking



Coordinate capital improvements with YSU, Eastern Gateway, and other anchors



Convene Downtown Visioning Team regularly

TEAM\\\\\\\\

Center for Urban and Regional Studies, Eastgate Regional Council of Governments **Economic and Community Development**

Agency **Finance Department**

Ohio Department of Transportation Western Reserve Port Authority

Youngstown/Warren Regional Chamber Youngstown State University







FUNDING

To achieve the initiatives outlined in this plan, understanding and coordination of available funding resources is key. Funding opportunities should be leveraged to achieve the goals of connecting innovation by strengthening education and employment, enhancing the urban landscape with inviting public spaces, creating economic diversification through business development and retention, and mobilizing public, private, and nonprofit partnerships. These goals should be tracked and monitored to evaluate performance and encourage coordination with regional economic development partners.

Below is a list of available funding opportunities:



LOCAL

Business Improvement District

Hotel Bed Tax

Property Assessed Clean Energy Financing

Tax Increment Financing

STATE

Clean Ohio Fund

Ohio Development Services Agency

Ohio Department of Public Safety

Ohio Department of Transportation

Ohio Public Works Commission

Ohio Third Frontier

Team NEO

FEDERAL

Appalachian Regional Commission

Army Corps of Engineers

Department of Agriculture

Department of Commerce

Department of Energy

Economic Development Administration

Environmental Protection Agency Federal Highway Administration

Federal Transit Administration

General Services Administration

Health and Human Services

Housing and Urban Development

National Endowment for the Arts

Small Business Administration

FOUNDATIONS

Community Foundation of the

Mahoning Valley

The Dominion Foundation

FirstEnergy Foundation

The Fund for our Economic Future

The Hines Foundation

Home Savings Charitable Foundation

Huntington Grants

Mill Creek MetroParks Foundation

The Raymond John Wean Foundation

The Rotary Foundation

The Youngstown/Warren Regional

Chamber

Foundation

Youngstown Area Jewish Foundation

The Youngstown Foundation

Youngstown State University Foundation

NEXT STEPS



Convene City departments and economic development partners regularly



Monitor success with annual reports on capital investments and grants

ITEAM\\\\\\\\\

Eastern Gateway Community College Eastgate Regional Council of

Governments

Economic and Community

Development Agency

MVEDC

Finance Department

Western Reserve Port Authority

Youngstown/Warren Regional Chamber

Youngstown State University

initiative 8 INTERGOVERNMENTAL COOPERATION

capital improvement plan

TEAM

Center for Urban & Regional Studies

Eastgate Regional Council of Governments

Economic and Community Development Agency

Finance Department

Ohio Department of Transportation

Western Reserve Port Authority

Youngstown/Warren Regional Chamber

Youngstown State University

FOCUS, OBJECTIVES, & ACTIONS RECOMMENDED TIMEFRAME COMPLETED F1. Capital Improvement Plan O1: Actively and deliberately plan to align capital improvement plans in a prioritized fashion in order to leverage resources, minimize costs, maximize impact and quarantee efficiency and quality in order to position Youngstown businesses and residents to thrive in 15 vears. A1. Assemble feasibility study for a CIP. **Immediate** A2. Identify capital improvements for **Immediate** Downtown, corridors connected to it. A3. Prepare capital improvement analyses **Immediate** for Wick Avenue, Phelps Street, and Federal Plaza. A4. Prepare capital improvement analyses **Immediate** for fiber optic cable. A4. Coordinate capital improvements with Ongoing YSU, Eastern Gateway, and other anchors. A5. Convene City departments and Ongoing economic dévelopment partners regularly. A6. Review contracts up for renewal Ongoing including lighting and parking.

initiative 8 INTERGOVERNMENTAL COOPERATION

funding

TEAM

Eastern Gateway Community College

Eastgate Regional Council of Governments

Economic and Community Development Agency

Finance Department

MVEDC

Western Reserve Port Authority

Youngstown/Warren Regional Chamber

Youngstown State University

FOCUS, OBJECTIVES, & ACTIONS RECOMMENDED TIMEFRAME COMPLETED F2. Funding O1: Alleviate the reality of capital deprivation faced in a tertiary market such as Youngstown by ensuring that all opportunities for development, capital projects and programming that align with the priorities derived from this strategic vision for Downtown, are funded and supported through ongoing cross sector partnerships. A1. Connect community stakeholders and **Immediate** partners with the Strategic Framework to allow informed and inclusive decisions. A2. Enlist additional champions for **Immediate** implementation through the formalization and adoption of the Memorandum of Understanding between members of the Downtown Youngstown Economic Action Group. A3. Establish a Downtown Youngstown "Core **Immediate** Fund" for to eliminate gaps in private and public development projects that align with the priority initiatives set forth in this document. This will include local banks. philanthropic/foundation support and private and public match to create a sustainable fund with continuous growth and investment. A4. Inform, educate, and equip key **Immediate** stakeholders. A5. Report back for transparent and **Immediate** ongoing progress A6. Identify alternative capital sources for **Immediate** real estate development

initiative 8 INTERGOVERNMENTAL COOPERATION

funding

TEAM

Eastern Gateway Community College

Eastgate Regional Council of Governments

Economic and Community Development Agency

Finance Department

MVEDC

Western Reserve Port Authority

Youngstown/Warren Regional Chamber

Youngstown State University

FOCUS, OBJECTIVES, & ACTIONS F2. Funding continued	RECOMMENDED TIMEFRAME	COMPLETED
A7. Establish quarterly town hall meeting where stakeholders present to the public ongoing projects and challenges to encourage collaboration.	Immediate	
A8. Monitor success with annual reports on capital investments and grants.	Ongoing	
Ag. Advocate to attract additional state and federal funds for road repair.	Ongoing	
A10. Convene Downtown Visioning Team regularly that includes the Steering Committee and representatives from City Council, CityScape, Downtown Business Alliance, and YSU.	Ongoing	
A11. Align public, private and philanthropic investments.	Ongoing	
A12. Convene quarterly grant opportunity update meetings to ensure alignment of efforts and avoid redundancies or miscommunication.	Ongoing	



Stakeholders:

America Makes

Arms Family Museum & Mahoning Valley Historical Society

Ballet Western Reserve

The Business Journal

The Butler Institute of American Art

Chase Bank

City of Youngstown

CityScape

Cleveland Urban Design Collaborative

Code Youngstown

College of Creative Arts & Communication at YSU

Common Wealth Kitchen Incubator Community Corrections Association

Community Foundation of the Mahoning Valley

Covelli Centre

The Daily Legal News

DeYor Performing Arts Center

Diocese of Youngstown

Downtown Business Alliance of Youngstown

Downtown Residents Council
Downtown Wellness Community

DRS Technologies

Eastern Gateway Community College

Eastgate Regional Council of Governments

Farmers National Bank

FirstEnergy

First National Bank

First Presbyterian Church

First United Methodist Church

Foundations

Friends of the Mahoning River
The Fund for Our Economic Future

Green Youngstown

Home Savings & Loan

Huntington Bank

Junior League of Youngstown

Kiwanis

The Legal Creative

Mahoning/Columbiana Training Association

Mahoning County

Mahoning County Bar Association

Mahoning County Convention & Visitors Bureau

Mahoning County Land Bank

Mahoning Valley Economic Development Corporation

Mahoning Valley Historical Society

Mahoning Valley Organizing Collaborative

Mahoning Valley Phantoms Hockey Mahoning Valley Young Professionals

Masonic Temple

McDonough Museum of Art

MetroMonthly

Mill Creek MetroParks

NYO Property Group

Oak Hill Collaborative, Inc. Oakland Center for the Arts

Ohio One Corporation

OhWow! Children's Center for Science and Technology

OneCommunity

PNC Bank

Power of the Arts

The Public Library of Youngstown & Mahoning County

The Raymond John Wean Foundation

The Rescue Mission

The Rotary Club of Youngstown St. Vincent de Paul Society

TeamNEO

Trinity United Methodist Church

United Way of Youngstown and the Mahoning Valley

Vibrant NEO

The Vindicator

WFMJ

WKBN

WYTV

Western Reserve Port Authority

Western Reserve Transit Authority

Williamson School of Business at YSU

YMCA

YWCA

Youngstown/Warren Regional Chamber

Youngstown Area Jewish Federation

Youngstown Area Development Association

Youngstown Business Incubator

Youngstown Central Area Community Improvement Corporation

Youngstown City Schools

Youngstown Design Works

Youngstown Education Association

The Youngstown Foundation

Youngstown Historical Center of Industry & Labor

Youngstown Lions Club

Youngstown Metropolitan Housing Authority

Youngstown Neighborhood Development Corporation

Youngstown State University

YSUscape

Youngstown Thermal

Ronald K Chordas, Associate Provost for University Outreach at YSU

Thomas A Finnerty, Associate Director, Center for Urban and Regional Studies at YSU

Paul Hagman, Owner, RBF CoLab

Sarah Lown, Senior Manager, Western Reserve Port Authority

Dominic C. Marchionda, City-University Planning Coordinator at Youngstown State University

Rachel McCartney, Economic Development Analyst at YSU

Charles Nelson, President, Nelson Development LTD

Chuck Shasho, Deputy Director of Public Works, City of Youngstown

Scott Smith, SC2 Fellow, United States Department of Housing and Urban Development

Sara Wenger, Community Development Program Manager, Eastgate Regional Council of Governments

T. Sharon Woodberry, Development Director, City of Youngstown

Steering Committee: John McNally, Mayor, City of Youngstown

Bill D'Avignon, Director of the Community Development Agency, City of Youngstown

Stakeholders Interviewed:

Martin Abraham, Interim Provost, YSU

Bill D'Avignon, Director of the Community Development Agency, City of Youngstown

Abigail Beniston, Code Enforcement Officer, City of Youngstown

John Beshara, Youngstown Police Department

Dave Bozanich, Director of Finance, City of Yougnstown

Leslie Brothers, Director, McDonough Museum of Art

Kelly Chaffee, Property Manager, NYO Property Group

Ronald K Chordas, Associate Provost for University Outreach at YSU

Nick Chretien, Intern, Center for Urban and Regional Studies

Michael Crist, Director, Dana School of Music, YSU

Michael Conway, Executive Director, Mahoning Valley Economic Development Corporation

Jim Cossler, Chief Evangelist, Youngstown Business Incubator

Rick Deak, Computer Center CIO, City of Youngstown

Ray DeCarlo, Zoning Specialist, City of Youngstown

Stephanie Dyer, Environmental Program Manager, Eastgate Regional Council of Governments

Thomas A. Finnerty, Associate Director, Center for Urban and Regional Studies at YSU

Kathleen Fox, Strong Cities Strong Communities Fellow

Denise Glinatsis-Bayer, Founder and Executive Director, The Legal Creative

Paul Hagman, Owner, RBF CoLab

Jacob Harver, Owner, Knox Building

Elsa Higby, Community Food Advocate, Grow Youngstown

Michael Hripko, Deputy Director, Workforce and Educational Outreach, AmericaMakes

John Hyden, Executive Director, University Facilities, YSU

Keith Kaiser, Horticulture Director, Mill Creek MetroParks

Phil Kidd, Defend Youngstown and Youngstown CityScape

Bill Lawson, Executive Director, Mahoning Valley Historical Society

Pam Lilak, Executive Director, Downtown Wellness Community

Sharon Letson, Executive Director, Youngstown CityScape

Sarah Lown, Senior Manager, Western Reserve Port Authority

Linda Macala, Director, Mahoning County Convention and Visitors Bureau

Dominic C. Marchionda, City-University Planning Coordinator at Youngstown State University

Thomas Maraffa, Professor, YSU

Rachel McCartney, Economic Development Analyst at Youngstown State University

Michael McGiffin, Downtown Events Coordinator, City of Youngstown

Sean McKinney, Commissioner of Building and Grounds, City of Youngstown

John McNally, Mayor, City of Youngstown

Brad Miller, General Manager, Suzies Hot Dog's and Drafts

Justin Mondak, Planner, Eastgate Regional Council of Governments

Hunter Morrison, Executive Director, Northeast Ohio Sustainable Communities Consortium

Charles Nelson, President, Nelson Development LTD

Kris North, Barista, Joe Maxx Coffee Shop and Downtown resident

Dan O'Connoll, Director of Parking Services, YSU

Daniel Raushenbauch, Downtown Artist and YSU alumnus

Mirta Reyes-Chapman, Transit Program Manager, Eastgate Regional Council of Governments

Justin Rogers, Planning Manager, Mill Creek MetroParks

Scott Schulick, Vice President/Investments, Stifel Nicolaus

Chuck Shasho, Deputy Director of Public Works, City of Youngstown

Scott Smith, SC2 Team Lead under the White House Council for Strong Cities, Strong Communities

John Slanina, Senior Content Manager, FactSet Research Systems, Inc.

James Sutman, Business Owner, ISLE Inc. and Purple Cat

Chris Thompson, Director of Regional Engagement, Fund for our Economic Future

R.J. Thompson, Assistant Professor, YSU

Sara Wenger, Community Development Program Manager, Eastgate Regional Council of Governments

T. Sharon Woodberry, Development Director, City of Youngstown

Appendix

REDEVELOPMENT CODE

WHERE TO FIND IT:

The Redevelopment Code is available on the City's website in the Planning & Zoning section

DESCRIPTION:

The purpose of the Code is to protect public health, safety, and welfare and to implement the goals and objectives the the City Comprehensive Plan. Mixed Use Downtown Form is its own district created for the purpose of maintaining and strengthening the established character of the downtown area.

DESIGN REVIEW STANDARDS FOR DEVELOPMENT

WHERE TO FIND IT:

The Design Review Standards for Development is available on the City's website in the Planning & Zoning section

DESCRIPTION:

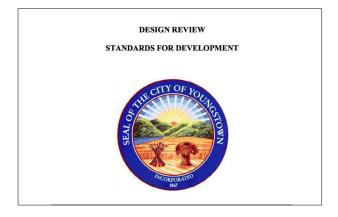
These standards for development were designed to aid the developer in designing a pleasing environment supportive of the goals and objectives of the Central Area of Youngstown.

CENTER CITY OPPORTUNITY SITES CATALOGUE

DESCRIPTION:

The Center City Opportunity Sites Catalogue is a parcel by parcel analysis of large vacant tracts of land, including former industrial sites and greenfields. This document provides parcel numbers, ownership information, acreage, land use, photos and other site specific information.









SAFETY PLAN

DESCRIPTION:

To improve safety and ambiance, the city of Youngstown undertook a comprehensive engineering study to determine enhancements for all travel modes on city streets throughout the campus of the university. This study examines pedestrian safety, parking, connectivity, wayfinding, and gateway aesthetics.



Corridor Study - Youngstown State University

Similar to many urban campuses, Youngstown State University has to manage a mix of vehicular, pedestrian and bicycle travel. The current economic situation has made active transportation modes more prevalent, with increasing scooter and motorcycle use adding to the daily vehicle blend.

To improve safety and ambilance, the city of Youngstow is undestaking a comprehensive engineering study to determine enhancements for all travel modes on city streets throughout the campus of the university. YSU already has a good reputation as a desirable place to earn a degree and as having an attractive campus. However, there are specific concerns and desires for improvements to enhance both YSU and the city's sense of place.

CENTENNIAL CAMPUS MASTER PLAN

WHERE TO FIND IT:

The Centennial Campus Master Plan is available on YSU's website as part of the Strategic Plan

DESCRIPTION:

The plan builds on the University's academic strengths and identifies critical investments in YSU's capital plan that must be made if YSU is to remain competitive for both students and faculty. It recommends greater physical connections between the University and Downtown.

CENTENNIAL CAMPUS MASTER PLAN - APPENDIX



US422 REDEVELOPMENT PLAN

WHERE TO FIND IT:

The US422 Redevelopment Plan is available on YNDC's website.

DESCRIPTION:

This comprehensive plan was developed with the primary goal to identify and direct the improvements necessary to help the Corridor reach its economic potential and attract outside investment.



DOWNTOWN VISION & ACTION PLAN \\ APPENDIX 134

REGIONAL BICYCLE PLAN

WHERE TO FIND IT:

The Regional Bicycle Plan is available on Eastgate's website under Transportation Planning.

DESCRIPTION:

The plan outlines bicycle infrastructure projects in Mahoning and neighborhood counties and provides a suitability map for roadways and trails.

Youngstown 2010

WHERE TO FIND IT:

Youngstown 2010 is available on the City's website in the About Youngstown section

DESCRIPTION:

The comprehensive plan provides demographic data and other information throughout the city with key recommendations. Downtown is outlined as a neighborhood.

MAHONING RIVER CORRIDOR INITIATIVE

DESCRIPTION:

A plan resulted in this Initiative with provides recommendations for land along the river as well as economic development priorities. This initiative is currently undertaken by the Western Reserve Port Authority.

Bicycle and Pedestrian Planning

Bicycle Suitability Map

A bicycle suitability map was added as a new product in 2012 after numerous requests for such a map, and in an effort to A cocycle seasons from the student as a new product in each are minimal request for soon of map; and inflar function consolidate seasons for soon of map; and inflar function consolidate seasons for soon of map; and inflar function consolidate seasons and Trumbull Counties find the most appropriate route for their comfort level and will help local planners and engineers identify where trouble spots and disconnects exist.

The maps are available in the Eastgate Map Center.

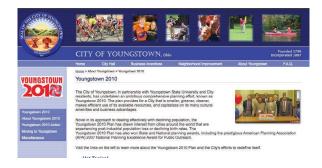
Pedestrian Inventory

An analysis of aerial photographs and other sources resulted in a map showing the locations of ADA ramps, painted crosswalks and sidewalks. The maps are available in the Eastgate Map Center.

The status of the area's bicycle projects are outlined in the Regional Bicycle Plan.

Great Ohio Lake-to-River Greenway

For information, please see the Great Ohio Lake-to-River Greenway page



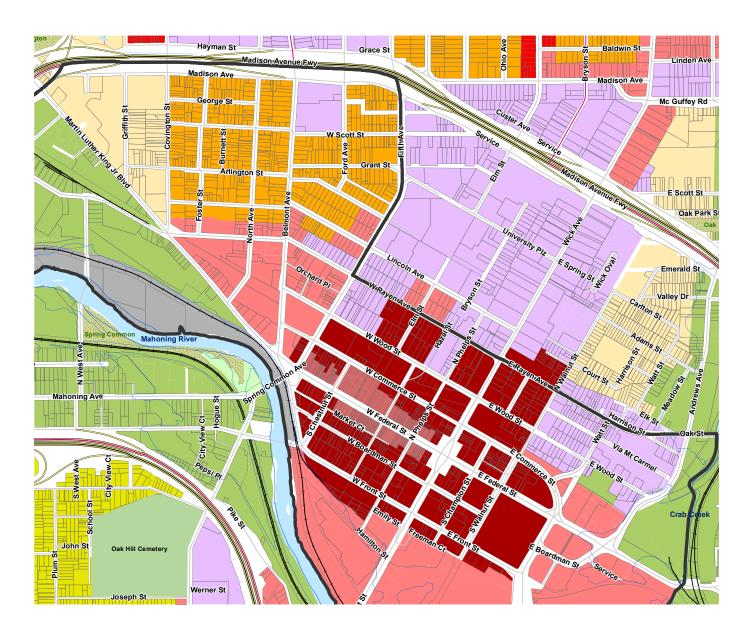




ZONING

LEGEND NEW ZONE DISTRICTS

- IG INDUSTRIAL GREEN
- IU INDUSTRIAL UNLIMITED
- MU-C COMMUNITY
- MU-DF DOWNTOWN FORM
- **MU-FF FEDERAL PLAZA**
- MU-I INSTITUTIONAL
- MU-N NEIGHBORHOOD
- MU-R RESIDENTIAL REUSE
- OS OPEN SPACE
- RM-1.0 MULTI-FAMILY
- RM-1.5 MULTI-FAMILY
- RS-20 SINGLE FAMILY
- RT-5.5 ONE AND TWO-FAMILY
- FLOOD PROTECTION OVERLAY
- HISTORIC PRESERVATION OVERLAY
- CENTRAL DESIGN OVERLAY
- ☐ DOWNTOWN VISIONING
- HIGHWAY
- HIGHWAY RAMP
- SECONDARY ROAD
- → RAILROAD
- LAKE, RIVER
- STREAM
- CEMETERY
- PARK
- PROPERTIES

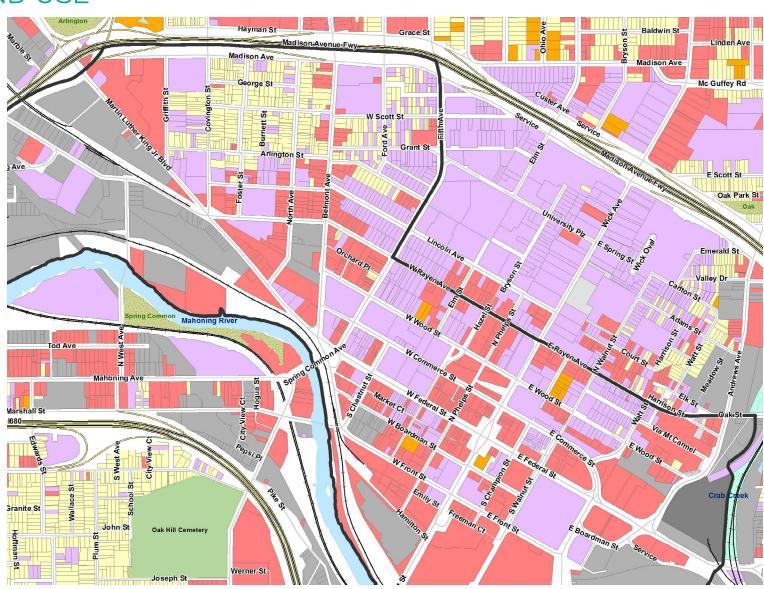




CURRENT LAND USE

LEGEND
Land Use Class

- BUSINESS
- INDUSTRIAL HEAVY
- INDUSTRIAL LIGHT
- INSTITUTIONAL
- RECREATION/OPEN SPACE
- SINGLE TWO & THREE FAMILY RESIDENTIAL
- MULTI-FAMILY RESIDENTIAL
- OTHER
- UNKNOWN
- DOWNTOWN VISIONING
- HIGHWAY
- HIGHWAY RAMP
- SECONDARY ROAD
- LAKE, RIVER
- STREAM
- CEMETERY
- PARK





DOWNTOWN ENVIRONMENTAL

CONCERNS

LEGEND

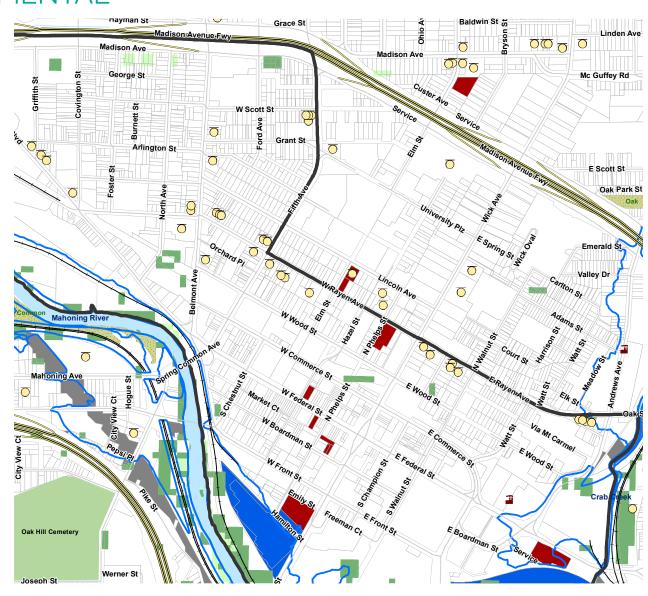
POTENTIAL UNDERGROUND STORAGE TANK SITE



- MRCI DEVELOPMENT SITE
- WACANT INDUSTRIAL LAND
- OEPA BROWNFIELD INVENTORY
- FEMA 100-YR FLOOD PLAIN

Ohio Wetlands Inventory

- SHALLOW MARSH (EMERGENT VEGETATION IN WATER <3FT)
- SHRUB/SCRUB WETLAND
 (EMERGENT WOODY VEG. IN
 WATER)
- **DOWNTOWN VISIONING**
- HIGHWAY
- HIGHWAY RAMP
- SECONDARY ROAD
- LAKE, RIVER
- STREAM
- CEMETERY
- PARK
- PROPERTIES





TAX DELINQUENT

LEGEND

TAX DELINQUENT

☐ DOWNTOWN VISIONING

HIGHWAY

HIGHWAY RAMP

— SECONDARY ROAD

LAKE, RIVER

STREAM

CEMETERY

PARK

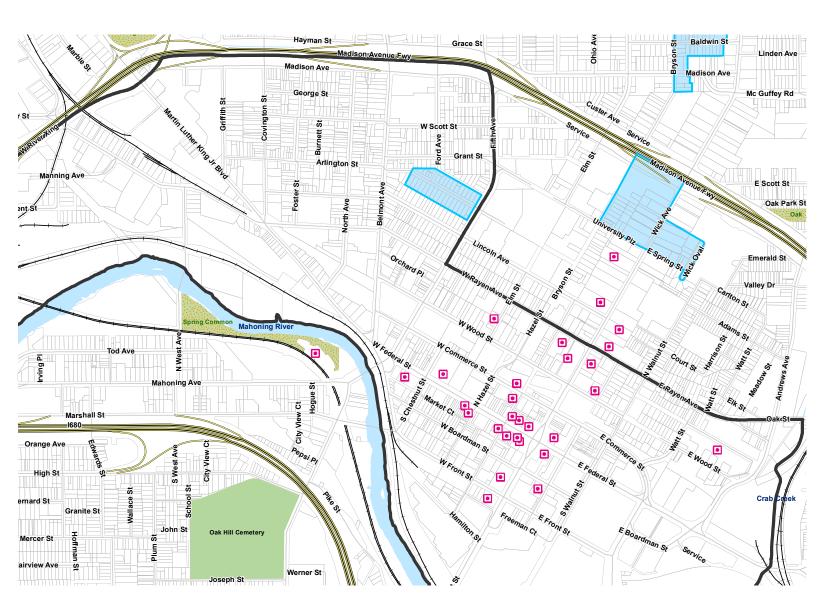




ARCHITECTURAL RESOURCES

LEGEND

- NRHP BUILDINGS
- NRHP DISTRICTS
- ☐ DOWNTOWN VISIONING
- HIGHWAY
- HIGHWAY RAMP
- SECONDARY ROAD
- LAKE, RIVER
- STREAM
- CEMETERY
- PARK
- PROPERTIES





DOWNTOWN VISION & ACTION PLAN \\ APPENDIX

WALKABILITY within 1/2 mile of parks

LEGEND

1/2 MILE WALK FROM PARKS

☐ DOWNTOWN VISIONING

HIGHWAY

— HIGHWAY RAMP

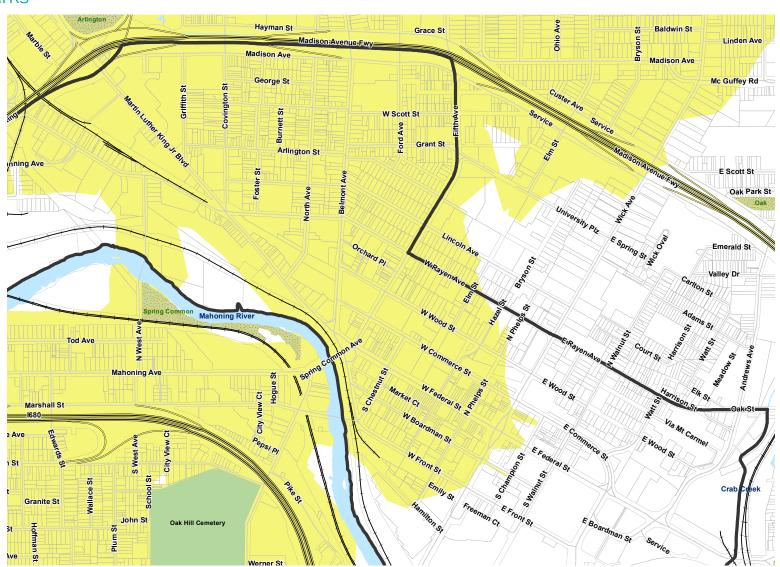
— SECONDARY ROAD

LAKE, RIVER

STREAM

CEMETERY

PARK



DOWNTOWN WRTA SERVICES

LEGEND

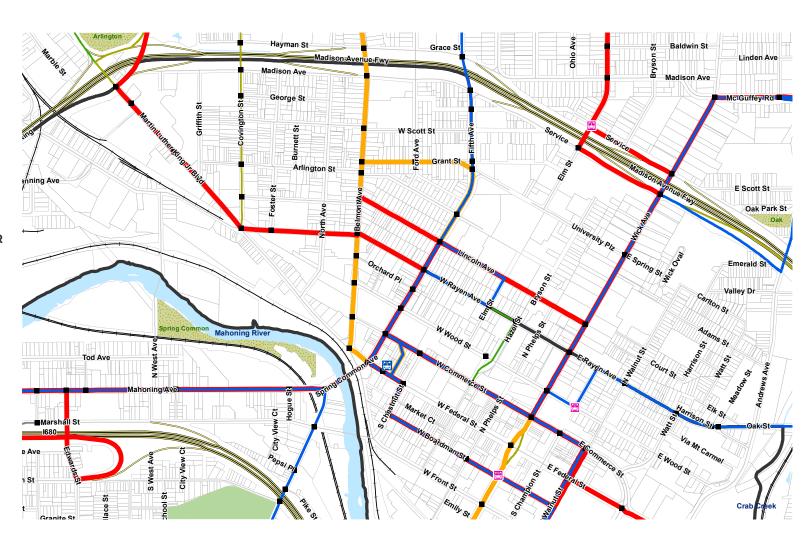


WRTA SHELTER

■ WRTA STOP

WRTA FIXED ROUTES
DEPART FEDERAL STATION

- 10 MINUTES AFTER HOUR
- 40 MINUTES AFTER HOUR
- **10 & 40 MINUTES AFTER HOUR**
- NIGHT SERVICE
- 39 WARREN EXPRESS
- SUBURBAN LOOPS
- DOWNTOWN VISIONING
- HIGHWAY
- HIGHWAY RAMP
- SECONDARY ROAD
- LAKE, RIVER
- STREAM
- CEMETERY
- PARK
- PROPERTIES



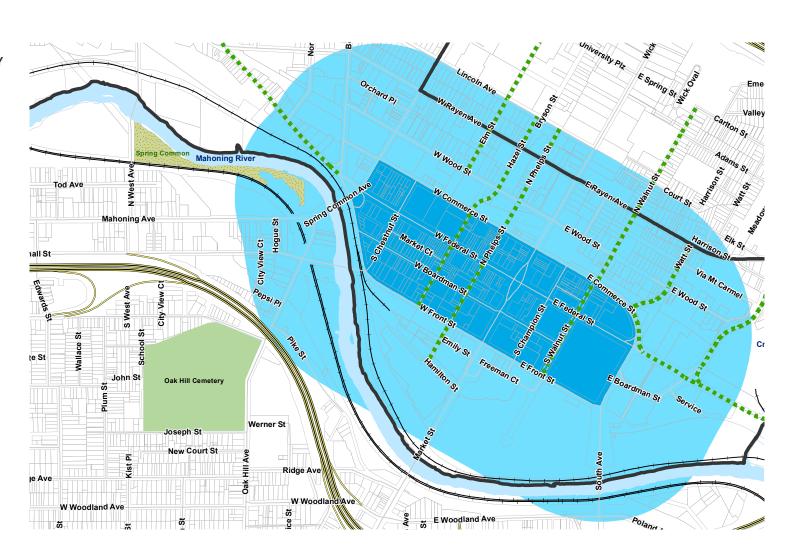


DOWNTOWN VISION & ACTION PLAN \\ APPENDIX

DOWNTOWN WALKABILITY MAP

LEGEND

- ZONES OF TRANSIT ACCESSIBILITY
- 1,200-FOOT BUFFER
- --- CONNECTIONS/LINKAGES
- DOWNTOWN VISIONING
- HIGHWAY
- HIGHWAY RAMP
- SECONDARY ROAD
- + RAILROAD
- LAKE, RIVER
- STREAM
- CEMETERY
- PARK
- PROPERTIES





DOWNTOWN CONCENTRATION OF CRIMES AGAINST PERSONS & PROPERTY CRIME 2011-13

LEGEND

CONCENTRATION OF CRIME LOW

↓

MODERATE

₩

■ DOWNTOWN VISIONING

HIGHWAY

— HIGHWAY RAMP

— SECONDARY ROAD

+ RAILROAD

LAKE, RIVER

STREAM

CEMETERY

PARK



DOWNTOWN REGIONAL MALL COMPARISON

LEGEND

SOUTHERN PARK MALL FOOTPRINT

MALL BUILDING

PARCEL/PARKING LOT

■ DOWNTOWN VISIONING

HIGHWAY

HIGHWAY RAMP

— SECONDARY ROAD

→ RAILROAD

LAKE, RIVER

STREAM

CEMETERY

PARK



DOWNTOWN VISION & ACTION PLAN \\ APPENDIX

DOWNTOWN NON-COMPLIANT PROPERTY

LEGEND

NON-COMPLIANT

 ☐ DOWNTOWN VISIONING

HIGHWAY

— HIGHWAY RAMP

— SECONDARY ROAD

+ RAILROAD

LAKE, RIVER

— STREAM

CEMETERY

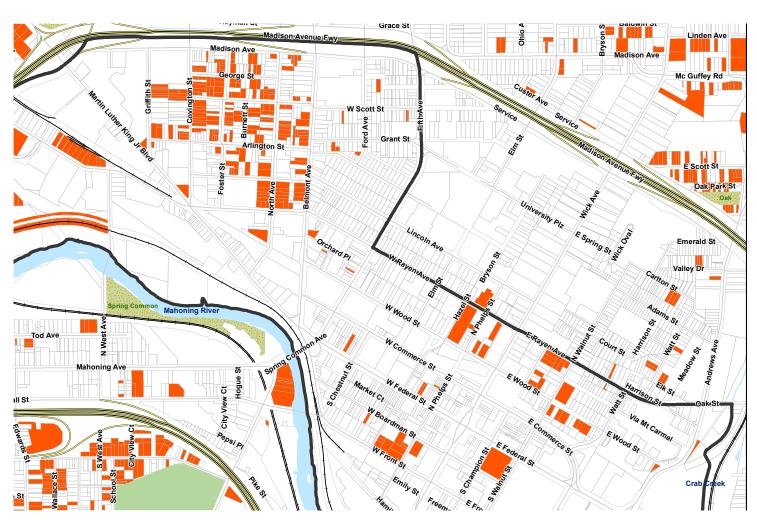
PARK



LAND BANK-ELIGIBLE PROPERTY

LEGEND

- LAND BANK ELIGIBLE
- DOWNTOWN VISIONING
- HIGHWAY
- HIGHWAY RAMP
- SECONDARY ROAD
- → RAILROAD
- LAKE, RIVER
- STREAM
- CEMETERY
- PARK
- PROPERTIES





Quality of Life Definition

Quality of life is the standard of health, comfort, and happiness experienced by an individual or group.

Components of Quality of LIfe:

Safety: The sense of physical and emotional security, primarily focused on the individual or family but also extended to surroundings

Physical Condition: The state of constructed and natural surroundings

Health: Mental and physical well-being

Housing: Quality dwelling options that provide shelter and safety for all residents

Education: The opportunity to gain a quality of education for all ages, incomes, and abilities

Public services: Core services provided by the city government and allied providers, ranging from utilties to maintenance and sanitation

Prosperity & Income: The opportunity for long-term fulfilling employment that allows for personal growth, self sufficiency, and wealth creation

Mobility: The ability to effectively and efficiently access employment, housing and services

Community: The inherent sense of belonging with neighbors, sharing common iterests and working together to achieve common goals

Environment: The physical, chemical and biotic factors that affect the surroundings and conditions in which a person, animal or plant lives

Recreation: Places to accommodate physical activity and social interaction

Quality of Business

Network: Proximity to related businesses, suppliers, and business services

Cultural: Numerous events and cultural activities that define the social composition of daily life

Cost: The operating cost environment for business compared to regional and peer cities

Retail services and amenities: Places to facilitate material, service and entertainment needs

Services: Effective and reliable government services that are necessary to support private investments

Regulations; Permitting, zoning, and other codes that need to be aligned to support job growth

Information: Access to necessary knowledge and data for aligning businesses with workforce, incentives and public assistance

Access: Strategic improvements that are necessary to ensure efficient access via highways, rail, ports, and local streets

Credit: **Detroit Future City**